

## **ONLINE APPENDIX:**

# Capital Gains Taxes and Real Corporate Investment: Evidence from Korea

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## **A Institutional Details**

In Appendix A, I provide further institutional details regarding corporate income tax and payout tax systems and firm size regulations in Korea. In Appendix [A.1](#), I describe historical corporate income tax rates and dividend tax rates. In Appendix [A.2](#), I give more institutional details on the firm-size regulations and the policy reform in 2014. In Appendix [A.3](#), I describe additional tax benefits that small firms are eligible to claim and show a set of tests to argue that my main results are not driven by these extraneous benefits. In Appendix [A.4](#), I provide additional details on the capital gains tax system in Korea and compute investment elasticities with respect to the net of capital gains tax rates under alternative assumptions. More details on the historical capital gains tax rates in Korea can be found on this website: [www.nts.go.kr/eng](http://www.nts.go.kr/eng).

### **A.1 Corporate Income and Dividend Tax System in Korea**

#### **A.1.1 Corporate Income Tax Rates on Profits**

In Korea, the marginal corporate income tax rate was 11% for profits below \$200,000, and 22% for profits above \$200,000 in 2009. From 2010 to 2011, the marginal tax rate for profits below \$200,000 decreased to 10%. From 2012 to 2017, the government added a third profit threshold of \$20 million, reduced the marginal tax rate in the middle category to 20%, and kept the top marginal tax rate at 22%. From 2018, the government added a fourth profit threshold of \$300 million with the marginal tax rate of 25%. Although there were changes in corporate income tax rates across time in Korea, I find that the change in effective corporate income tax rates for treated firms, relative to control firms, was zero after the reform. This implies that controlling for these small changes in corporate income tax rates does not affect the main results (See Appendix [A.3](#)).

#### **A.1.2 Dividend Tax Rates**

In Korea, dividends are taxed similarly to individual income. If an investor's dividend income in a given year is less than \$20,000, then the investor faces a flat tax rate of 15.4%. If the dividend income is above \$20,000, then it becomes part of the investor's personal income, and the marginal tax rate can go up to 42%, depending on the investor's total income in a given year. From 2005 and 2011, the top marginal dividend tax rate was 35%, and increased to 38% in 2012, and to 42% in 2018.

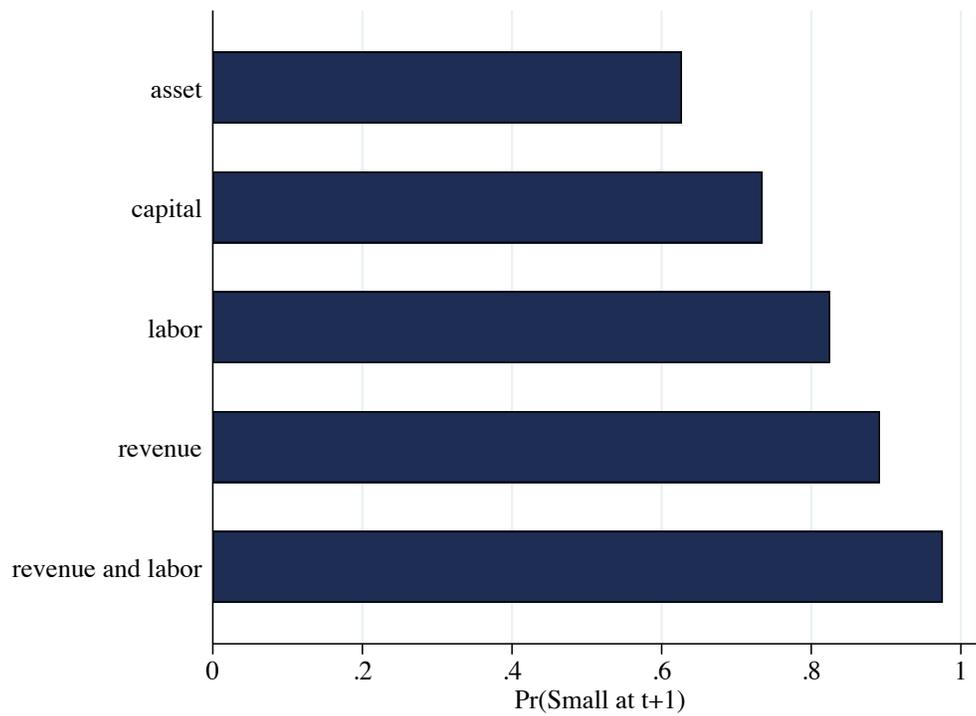
## A.2 Determinants of Firm Size, Conditional Density, and the Reform

Table A.1: Conditional Probability Matrix for each running variable (Pre-reform)

	Binding		Less Binding	
	(1) Below Revenue Cutoff	(2) Below Labor Cutoff	(3) Below Total Capital Cutoff	(4) Below Asset Cutoff
Below Revenue Cutoff	1 (0)	0.845 (0.361)	0.799 (0.401)	0.703 (0.457)
Below Labor Cutoff	0.914 (0.281)	1 (0)	0.832 (0.374)	0.758 (0.428)
Below Total Capital Cutoff	0.969 (0.174)	0.934 (0.248)	1 (0)	0.852 (0.355)
Below Asset Cutoff	0.999 (0.0352)	0.997 (0.0570)	0.998 (0.0424)	1 (0)
Observations	10509	11359	12749	14940

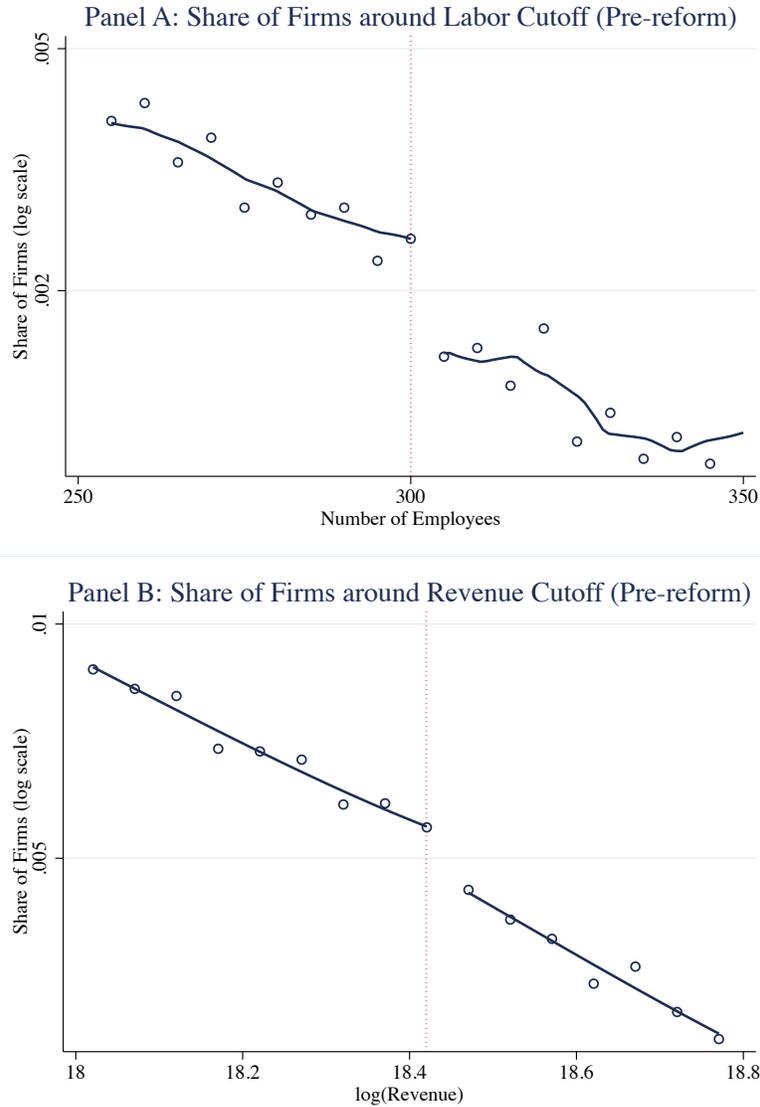
*Notes:* This table reports the conditional probability matrix for each of the running variables that determined firm size prior to the 2014 reform. Each row represents the probability of a running variable being below its own threshold conditional on the other running variable is either below or above its own threshold. For example, the cell in column 1 and row 2 represents the conditional probability that a firm is below the labor cutoff, given that the firm is already below the revenue threshold. On average, 91.4% of the firms that are below the revenue cutoff are also below the labor threshold. The standard deviation for each estimate is reported in the parenthesis. From these conditional probabilities, I conclude that the most binding determinants of firm size were total revenue and the average number of employees.

Figure A.1: Determinants of Firm Size (Pre-reform)



*Notes:* This figure shows the probability that a given firm becomes or remains small in the next period conditional that the firm is below each threshold in the current period. The x-axis represents the probability that a firm is small in the next period. The y-axis represents that the firm is below each threshold in the current period.

Figure A.2: Firm Density around Firm-size Cutoffs (Pre-reform)



Notes: Panel A in this figure shows the firm density around the labor cutoff, conditional that the firms are jointly below the other thresholds (revenue, total capital, and asset). The cutoff is at the average number of employees of 300, and the bin size is 5 average number of employees. The hollow dots indicate the share of firms at a given bin. The solid lines are the local polynomial smooth plots, fitted to below and above the cutoff separately. The [McCrary \(2008\)](#) test rejects the null that the coefficient at the jump is statistically not different from zero. Panel B shows the firm density around the revenue cutoff, conditional that the firms are jointly below the other thresholds (labor, total capital, and asset). The cutoff is at the total revenue of 100 million dollars, and the bin size is 5 log points in revenues. The [McCrary \(2008\)](#) test rejects the null that the coefficient at the jump is statistically not different from zero.

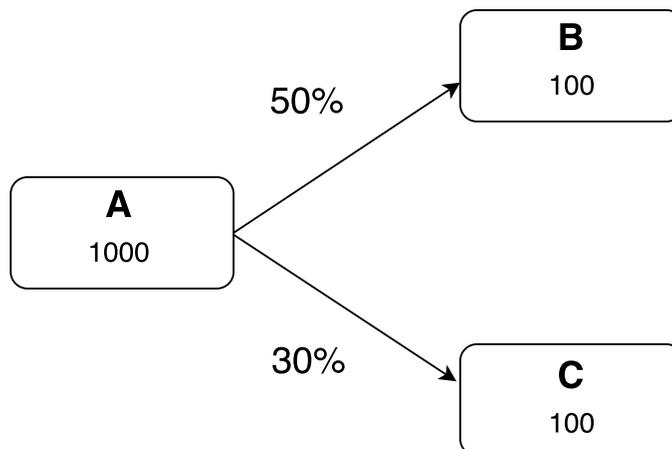
Table A.2: Computing Accounting Variables for Tax Purposes

Firm	Relationship	Labor	Ownership	Labor Size for Tax Purposes
Case 1				
A	Parent to B & C	1000	-	$1000 + (1.0) * 100 + (0.3) * 100 = 1130$
B	Subsidiary to A	100	50%	$100 + (1.0) * 1000 = 1100$
C	Subsidiary to A	100	30%	$100 + (0.3) * 1000 = 400$
Case 2				
X	Parent to Y	3000	-	$3000 + (1.0) * 2000 + (0.5) * 1000 = 5500$
Y	Parent to A	2000	50%	$2000 + (1.0) * 3000 + (1.0) * 1000 + (0.5) * 100 = 6050$
A	Parent to B	1000	50%	$1000 + (0.5) * 3000 + (1.0) * 2000 + (1.0) * 100 + (0.5) * 50 = 4625$
B	Parent to C	100	50%	$100 + (0.5) * 2000 + (1.0) * 1000 + (1.0) * 50 = 2150$
C	Subsidiary to B	50	50%	$50 + (0.5) * 1000 + (1.0) * 100 = 650$

Notes: This table shows how to compute values for a firm's accounting variables for tax purposes. In Case 1, firm A is the parent company with two subsidiaries, namely B and C. Assume that each of the subsidiary does not own any other subsidiaries (if it does, then it will just become a part of the parent firm's subsidiary). The column, "Labor," denotes the average number of employees in a given year. Each firm's labor size for tax purposes is computed as shown in the last column. For example, to compute the parent company's labor size for tax purposes, we add a subsidiary's labor multiplied by the ownership rate if the rate is less than 50% and add the entire labor input of firm Y since A owns at least 50%. In Case 2, we compute the accounting values for parent firms' subsidiaries in a similar way, except that if a parent firm owns a grandchild firm through its subsidiary, then the parent firm's ownership of that firm is equal to its subsidiary's ownership rate of that firm if the ownership rate is at least 50%. If the ownership rate is less than 50%, then the parent firm's ownership of the grandchild firm is computed by multiplying two ownership rates together. The same rules apply when computing the values for other accounting variables (total revenue, total capital, and total assets).

Figure A.3: Computing Accounting Values

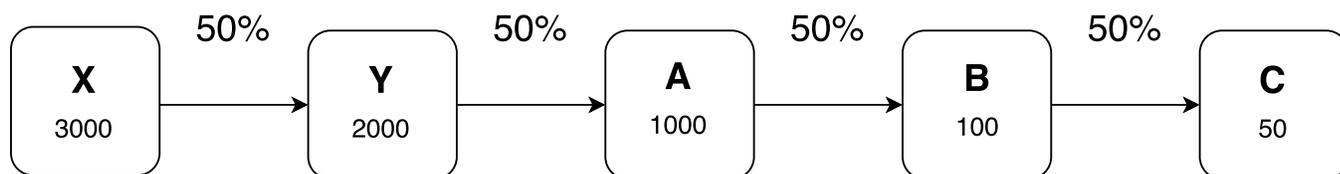
Case 1



Notes: This figure shows how to compute accounting values for firms in a case where firm A owns two subsidiaries, B and C. Suppose that firm A owns 50% of firm B and 30% of firm C, and that neither B nor C owns any subsidiary. Also, suppose that in a given year, firm A, B, and C used 1000, 100, and 100 employees on average, respectively. The government computes the average number of employees of each firm in the following way:

- (1) firm A:  $1000 \times (100\% \text{ of firm A}) + 100 \times (100\% \text{ of firm B}) + 100 \times (30\% \text{ of firm C}) = 1130$
- (2) firm B:  $1000 \times (100\% \text{ of firm A}) + 100 \times (100\% \text{ of firm B}) = 1100$
- (3) firm C:  $1000 \times (30\% \text{ of firm A}) + 100 \times (100\% \text{ of firm C}) = 400$

Case 2



Notes: This figure shows how to compute accounting values for firms in a case where firm X owns 50% of Y, which owns 50% of A, which owns 50% of B, which owns 50% of C. Suppose that there's no other subsidiary. Also, suppose that in a given year, firm X, Y, A, B, and C used 3000, 2000, 1000, 100, and 50 employees on average, respectively. The government computes the average number of employees of each firm in the following way:

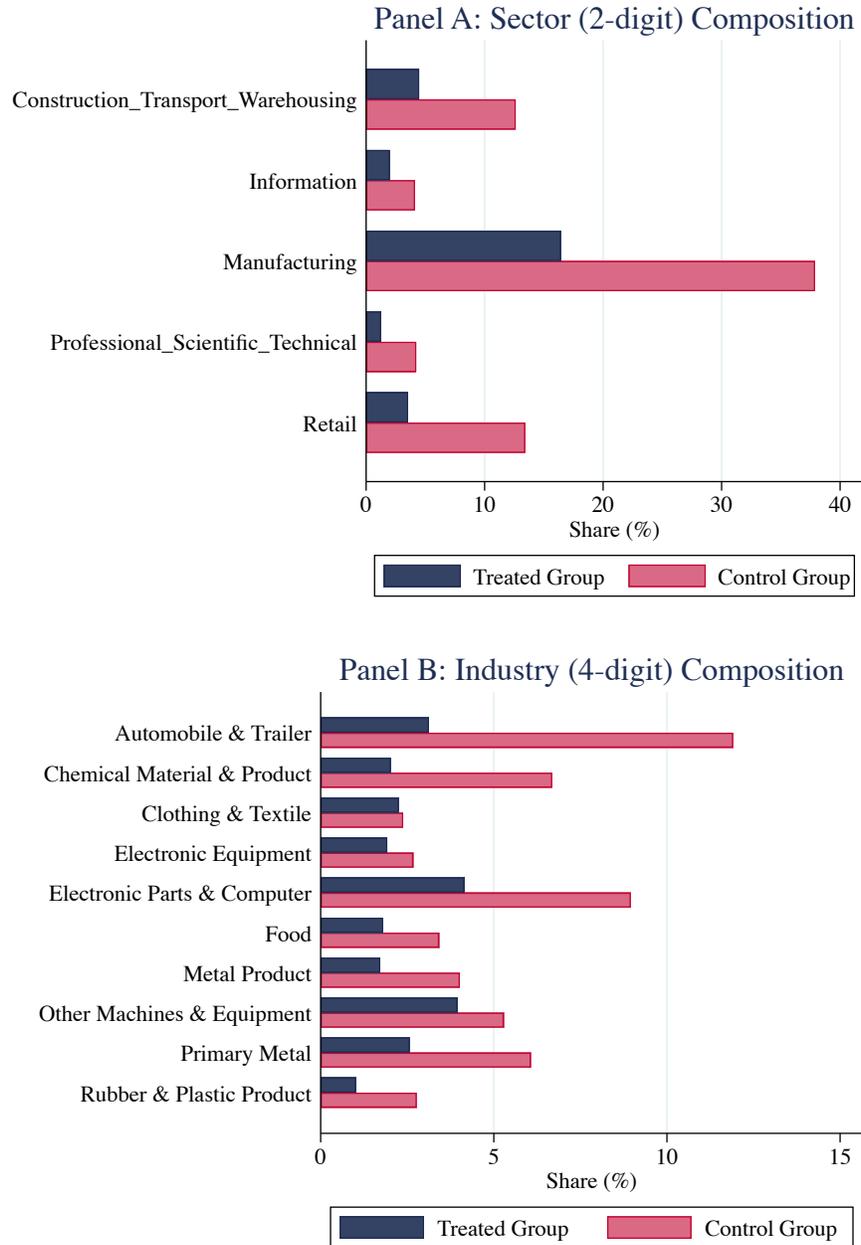
- (1) firm X:  $3000 + (1.0) \times 2000 + (0.5) \times 1000 = 5500$
- (2) firm Y:  $2000 + (1.0) \times 3000 + (1.0) \times 1000 + (0.5) \times 100 = 6050$
- (3) firm A:  $1000 + (0.5) \times 3000 + (1.0) \times 2000 + (1.0) \times 100 + (0.5) \times 50 = 4625$
- (4) firm B:  $100 + (0.5) \times 2000 + (1.0) \times 1000 + (1.0) \times 50 = 2150$
- (5) firm C:  $50 + (0.5) \times 1000 + (1.0) \times 100 = 650$

Table A.3: New Threshold Across Industries

Sector	Industry Name	4-digit SIC	Average Revenue
Manufacturing	Clothing and Textile	3140	150 million
Manufacturing	Leather, Bags, and Shoes	3150	150 million
Manufacturing	Pulp, Paper, and Paper Products	3170	150 million
Manufacturing	Primary Metal	3240	150 million
Manufacturing	Electronic Equipment	3280	150 million
Manufacturing	Furniture	3320	150 million
Manufacturing	Food	3100	100 million
Manufacturing	Tobacco	3120	100 million
Manufacturing	Fiber Product	3130	100 million
Manufacturing	Wooden Product	3160	100 million
Manufacturing	Coke and Oil Refinement	3190	100 million
Manufacturing	Chemical Material and Product	3200	100 million
Manufacturing	Rubber and Plastic Product	3220	100 million
Manufacturing	Metal Product	3250	100 million
Manufacturing	Electronic Parts, Computer, Telecom	3260	100 million
Manufacturing	Other Machine and Equipment	3290	100 million
Manufacturing	Automobile and Trailer	3300	100 million
Manufacturing	Other Transportation Equipment	3310	100 million

*Notes:* This table describes how the reform in 2014 affected firms in different industries within the manufacturing sector. Even though firms across all sectors had their labor threshold removed for firm size requirements and changed the revenue threshold into the average over past three years, the average cutoff increased to \$150 million only for the manufacturing sector and only for certain industries within the manufacturing sector. Firms within the manufacturing sector and in other sectors, where the average revenue threshold did not increase to \$150 million, are used as part of the control group if their average revenue was between \$100 million and \$150 million in 2014. Moreover, even though the average revenue threshold did not increase to 150 million dollars for construction or information and production service sectors, many firms within these sectors became reclassified as small firms because these sectors were labor-intensive and had many firms above the labor cutoff, but below the revenue cutoff, prior to the reform.

Figure A.4: Sector and Industry Composition by Treated and Control Groups



*Notes:* Panel A in this figure shows the sector composition of firms by treated and control groups. Panel B in this figure shows the industry composition of firms by treated and control groups, for the top 10 industries (by share based on the number of observations) within the manufacturing sector.

### A.3 Additional Tax Benefits for Small Firms

This subsection describes a set of tax benefits that a small firm is eligible to claim, other than the lower capital gains tax rate. I first describe each of these additional benefits, and then show related tests to argue that the eligibility to claim these additional benefits was not the main driver of the investment responses following the reform in 2014. For example, if there were additional tax benefits for being a small firm other than lower capital gains taxes, then the investment increase following the reform in 2014 would yield an over-estimate of the investment elasticity with respect to the net of capital gains tax rate.

To account for these additional tax benefits, I take two approaches. First, I directly control for measures that could have affected firms' cost of capital in my estimation by comparing firms more likely to claim the additional tax benefits with firms ineligible (or less likely) to claim those benefits. Second, I compute the change in effective corporate income tax rates for the affected firms to check whether there was a reduction in the cost of capital from a decrease in corporate income tax rates. I directly observe how much corporate taxes each firm actually paid in the data, as well as each firm's earnings before income taxes (EBIT). I then compute the change in the effective corporate income tax rates based on the information available in the accounting data. Note that small firms can apply only for one of the benefits described below. For example, if a firm deducts corporate taxes since it's located in a rural area, then it cannot apply for R&D tax credits.

#### A.3.1 Small Firms in Rural Areas

Small firms in my analysis sample can deduct up to 15% of their corporate taxes if they are physically located in rural areas.<sup>17</sup> For example, if a small firm located in a rural region generates 1 million dollars in profits and faces a marginal corporate income tax rate of 10% (up to \$200,000) and 20% (above \$200,000), then it can deduct up to 15% of the tax burden (which amounts to \$180,000), so the effective tax rate would decrease from 18% to 15.3%, holding everything else constant. Therefore, the amount of reduction in corporate tax burdens depends on profits in a given year for small firms located in rural areas.<sup>18</sup> If this additional corporate tax benefit provides investment incentives for small firms, then I would expect to see an even greater investment response for treated firms in rural areas compared to treated firms in urban areas. Thus, I repeat the same analysis for the main outcome, cutting the sample by whether or not firms are located in rural areas.

Column (1) of Table A.4 shows the main result, where I interact the dummy for  $Treated \times Post$  with the dummy for whether a firm is located in a rural area (which is fixed at the time of the reform and accounts for roughly 36% of the analysis sample). The difference-in-differences coefficient is positive and statistically significant, implying that affected firms in urban areas increase investment following the reform. The triple difference coefficient is statistically insignificant, suggesting that affected firms in rural areas did not increase investment more relative to those in urban areas, even

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<sup>17</sup>In Korea, rural areas are defined as cities or provinces other than Seoul, Incheon, and Gyeong-Gi Province. In my sample, roughly 36% of firms are located in rural areas.

<sup>18</sup>A newly established small firm located in a rural area is eligible to deduct up to 50% of its corporate taxes for the first 5 years since its establishment. While this is a substantial corporate tax incentive, there are only a few firms (1% of treated firms and 0.7% of control firms) in my analysis sample that were eligible for this tax benefit. Therefore, I find that whether or not I drop these firms eligible for extra tax credits does not quantitatively affect my main results.

if there were additional tax benefits to do so. Therefore, the fact that there was an additional benefit for small firms in rural areas does not seem to suggest that my main estimates are driven by this additional tax benefit.

### A.3.2 Research and Development (R&D) Tax Credits

Small firms can deduct up to 25% of expenditures on research and development (R&D) from corporate income tax burdens.<sup>19</sup> For example, if a small firm generates 1 million dollars in profits and faces a tax burden of \$180,000, and spends \$100,000 on R&D, then it can deduct \$25,000 from \$180,000; therefore, its effective tax rate decreases from 18% to 15.5%, holding everything else constant. Therefore, the amount of reduction in corporate tax burdens depends on the firm's R&D expenditures. Large firms can also deduct up to 8% of R&D expenditures from corporate tax burdens, and the effective tax rate would have decreased from 18% to 17.2% for large firms. If this additional corporate tax benefit provides investment incentives for small firms, then I would expect to see even a greater investment response for treated firms that are more R&D intensive (higher expenditures relative to profits). Therefore, I repeat the same analysis for the main outcome, cutting the sample by firms' R&D expenditures.

Column (2) of Table A.4 shows the main result, where I interact the dummy for  $Treated \times Post$  with the dummy for whether a firm is R&D intensive (which is defined as 1 if firms' expenditures on R&D, scaled by revenue, are above the median and is fixed at the time of the reform). The difference-in-differences coefficient is positive and statistically significant, implying that affected firms that are less R&D intensive increase investment following the reform. The triple difference coefficient is statistically insignificant and negative, suggesting that affected firms that were more R&D intensive did not increase investment more, even if there was an additional tax benefit to do so. Therefore, the fact that there were additional benefits for R&D-heavy small firms does not seem to suggest that my main estimates are driven by this additional tax benefit.<sup>20</sup>

### A.3.3 Investment Tax Credits for Small Firms

Small firms are eligible for the following investment tax credits: (1) Small firms are eligible to deduct 3% of expenditures on physical capital, such as machines, equipment, and operating systems, from corporate taxes (except for used or leased items), (2) Small (large) firms are eligible to deduct 7% (5%) of expenditures on productivity-enhancing facilities (i.e., automated systems, new technologies, software, etc.) from corporate taxes, (3) Small (large) firms are eligible to deduct 6% (3%) of expenditures on energy-saving facilities (i.e., energy efficient system, water saving technology, renewable energy, etc.) from corporate taxes, and (4) Small (large) firms are eligible to

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<sup>19</sup>R&D expenditures are defined as costs associated with conducting research, such as hiring a team of researchers, and developing new scientific and technological methods to improve both quality and quantity of products.

<sup>20</sup>One may find it surprising that firms that were more R&D intensive did not increase investment more compared to less R&D intensive firms, despite that the additional corporate tax incentives to do so. R&D intensive firms, however, may find the tax difference small or their R&D spending as a partial substitute for capital investment. For example, this result is consistent with the increase in R&D expenditures among treated firms after the reform (see Appendix E). Therefore, R&D intensive firms may not increase investment in physical capital more compared to less R&D intensive firms after a capital gains tax cut even though there is an additional corporate tax benefit.

deduct 10% (5%) of expenditures on eco-friendly facilities (i.e., less pollution or using alternative resources, etc.) from corporate taxes. Note that a small firm is eligible to benefit from only one of the investment tax credits – for example, a firm cannot claim tax deductions from both investment on physical capital and investment on eco-friendly facilities. Furthermore, large firms (control group) were also eligible to claim these additional tax benefits (at a smaller rate), so the change in effective corporate income tax rates after the reform might be small relative to the control group based on these investment tax credits.

#### **A.3.4 Changes in Effective Corporate Income Tax Rates**

I compute the changes in effective corporate income tax rates accounting for these various tax incentives eligible for small firms by using accounting variables observed in the data. Table A.5 shows the difference-in-differences estimate of the reform's effects on effective corporate income tax rates. The coefficient estimate is zero, which implies that the treated firms did not experience a change in effective corporate income tax rates relative to the control group after the reform on average. This result implies that although there were additional tax benefits that affected firms were eligible to claim after the reform, those extra incentives were not the main driver of the investment response following a capital gains tax cut.<sup>21</sup>

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<sup>21</sup>There can be a number of reasons why there was no change in effective corporate income tax rates for treated firms after the reform, relative to the control group, despite there being several corporate tax incentives for small firms. First, treated firms might have experienced a large increase in earnings after the reform, which would increase their corporate tax burdens more relative to the deductions that they can claim. Second, there might be unobserved firm specific ways that treated firms could deduct taxes on corporate income, other than through being reclassified as small firms. Third, given that treated firms can claim only one out of several eligible benefits, and large firms (control group) can also claim some of those benefits at a lower rate, the actual change in effective corporate income tax rates for treated firms after the reform, relative to control firms, might be small.

Table A.4: Main Results by Firms' Location and R&amp;D Intensity

	By Firm Location	By RnD Intensity
	(1)	(2)
	log(CAPEX)	log(CAPEX)
Treated x Post	0.326 (0.101)	0.362 (0.103)
Treated x Post x Benefit	0.045 (0.171)	-0.101 (0.170)
Time and Firm FE	Yes	Yes
Pre-reform Treated Mean (Benefit=0)	14.097	14.027
Implied Elasticity wrt (1-tau) (Benefit=0)	1.90	2.11
Pre-reform Treated Mean (Benefit=1)	14.53	14.64
Implied Elasticity wrt (1-tau) (Benefit=1)	2.17	1.52
R-squared	0.65	0.65
Observations (firm-years)	7105	7105
Clusters (Less Benefit Treated firms)	136	140
Clusters (Less Benefit Control Firms)	317	301
Clusters (More Benefit Treated Firms)	51	47
Clusters (More Benefit Control Firms)	204	220

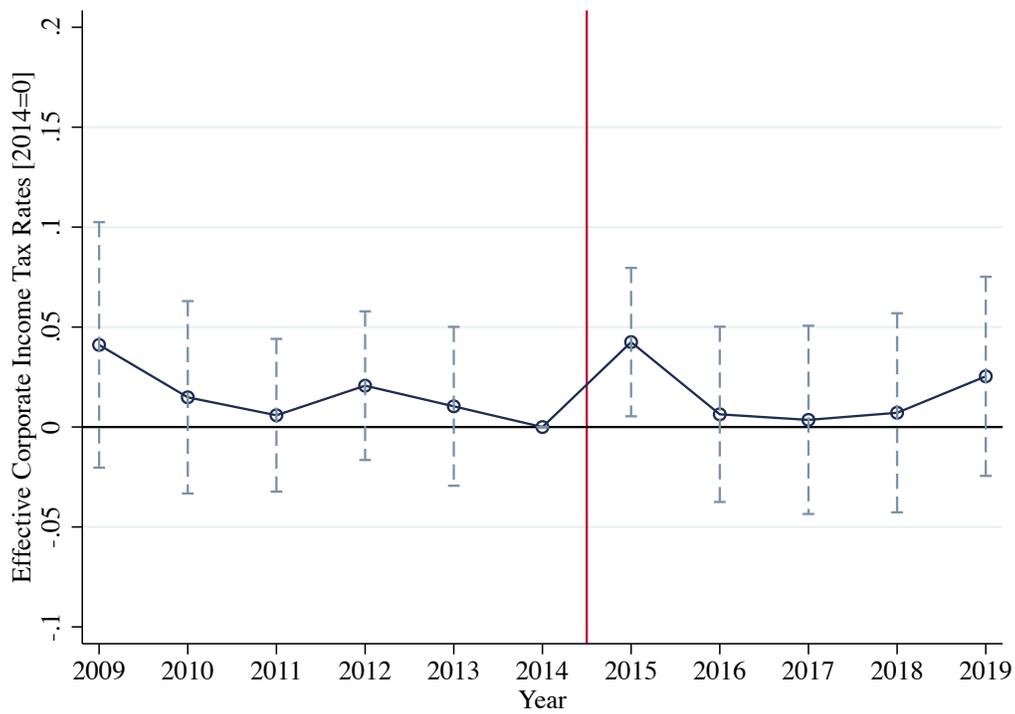
*Notes:* This table reports the tax effects on the main corporate outcome based on the triple difference estimation. The dummy for  $Treated_i$  equals 1 if a firm  $i$  had a tax reduction. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). In Column (1), the dummy for “Benefit” is defined as 1 if firms are located in rural areas (defined in Section A.3). In Column (2), the dummy for “Benefit” is defined as 1 if firms’ research and development expenditures are above the median (as defined in Appendix A.3). Investment is defined as log of expenditures on physical capital assets. Each time period is a year, and the sample period is from 2009 to 2019. The sample is restricted to publicly listed companies. All specifications include time and firm fixed effects (FE). The standard errors are clustered at the firm level and are reported in parentheses.

Table A.5: Changes in Effective Corporate Income Tax Rates

	Listed and Private Firms	Listed Firms	Private Firms
	(1)	(2)	(3)
	CIT	CIT	CIT
Treated x Post	0.003 (0.011)	-0.001 (0.020)	0.006 (0.012)
Time and Firm FE	Yes	Yes	Yes
Pre-reform Treated Mean	0.116	0.079	0.134
R-squared	0.18	0.16	0.21
Observations (firm-years)	20164	7125	13039
Clusters (Treated Firms)	557	187	370
Clusters (Control Firms)	1549	521	1028

*Notes:* This table reports the reform's effects on effective corporate income tax rates based on the difference-in-differences estimation. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). An effective corporate income tax rate (CIT) is defined as the total corporate income taxes paid divided by earnings before income taxes (EBIT) in each period. Each time period is a year, and the sample period is from 2009 to 2019. The sample includes both publicly listed and private companies. All specifications include time and firm fixed effects (FE). The standard errors are clustered at the firm level and are reported in parentheses.

Figure A.5: Reform Effects on Effective Corporate Income Tax Rates



Notes: The dark solid line in this figure indicates the coefficients on  $Treated \times Time$ , as in equation (6), for firms' effective corporate income tax rates. The vertical dashed lines indicate 95% confidence intervals. The solid vertical line indicates the reform year.

## A.4 Additional Details on Capital Gains Tax Rates

This subsection describes additional details on capital gains tax rates for different types of investors in Korea during my sample period. The rules depend on (1) whether the investor is a “large” (as defined below) shareholder, (2) firm size, and (3) whether the firm is publicly listed or private.

### A.4.1 For Listed Firms

In Korea, small shareholders are exempt from paying taxes on realized gains from selling stocks of publicly listed companies (except those sold at private (over-the-counter) markets). By contrast, large shareholders have to pay taxes on realized gains from selling stock of listed firms.

The definition of large shareholders changed more than once during the sample period. From 2009 to 2012, a large shareholder was defined as anyone who owned at least 3% (or worth at least 10 million dollars in market value) of the firm’s stock listed under the Korea Composite Stock Price Index (KOSPI). For shareholders whose firms were listed under the Korean Securities Dealers Automated Quotations (KOSDAQ), the threshold was 5% (or 5 million dollars in market value). From 2013 to 2015, the threshold for KOSPI firms was 2% (or 5 million dollars in market value) and the threshold for KOSDAQ firms was 4% (or 4 million dollars in market value). From 2016 to 2019, the threshold for KOSPI firms was 1% (or 2.5 million dollars in market value from 2016 to 2017, and 1.5 million dollars from 2018 to 2019) and the threshold for KOSDAQ firms was 2% (or 2 million dollars in market value from 2016 to 2017 and 1.5 million dollars from 2018 to 2019). Therefore, the definition of large shareholders changed in a way intended to include more shareholders that have to pay capital gains taxes.<sup>22</sup>

From 2009 to the end of 2015, large shareholders in small firms had to pay 10% on their realized gains when selling their stock, while large shareholders in large firms had to pay 30% on their (short-term) realized gains when they sold their stocks within a year, and 20% otherwise. From 2016 to 2017, large shareholders in small firms had to pay 20% on their realized gains, while the tax rates for large shareholders in large firms did not change. From 2018, large shareholders in large firms face a marginal capital gains tax rate of 25% on long-term realized gains worth at least 300,000 dollars, while the short-term capital gains tax rate still remains at 30%.

In the data, I observe the ownership rates (aggregated at the firm-level, rather than at the investor-level) for the largest shareholders, board of directors, managers, auditors, and shareholders with at least 5% ownership. Among the listed firms within my treated group, the combined ownership rate for these large shareholders was about 65% before the reform and 66% after the reform on average. Among the listed firms within my control group, the combined ownership rate for the large shareholders was about 67% before the reform, and 65% after the reform on average. This implies that large shareholders account for at least more than a half of the ownership rate among listed firms in both treated and control groups after the reform on average. Since the definition of large shareholders became more inclusive throughout my sample period, more shareholders likely became large shareholders who were not included in the data.

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<sup>22</sup>I account for these changes in the share of large shareholders for the treated and control firms when I estimate the change in effective capital gains tax rates, and compute the investment elasticity with respect to the net of capital gains tax rates.

Based on the observable ownership information, I derive an upper bound on the change in effective capital gains tax rates for the treated firms by assuming that all large shareholders are short-term investors who sell their stocks within a year. Column (1) of Table A.6 shows the change in the effective capital gains tax rate based on this assumption, which indicates that the tax rate decreased by roughly 10 percentage points after the reform on average from the base rate of 23.24 percent. Therefore, this gives us a lower bound on the investment elasticity with respect to the net of tax rate of 2.6.

Additionally, I derive a lower bound on the change in effective capital gains tax rates for the treated firms by assuming that all large shareholders are long-term investors who sell their stocks after one year. Column (2) of Table A.6 shows the change in the effective capital gains tax rate based on this assumption, which indicates that the tax rate decreased by roughly 4.8 percentage points after the reform on average, from the base rate of 16.77 percent. Therefore, this gives us an upper bound on the investment elasticity with respect to the net of tax rate of 5.9.

Importantly, the share of large shareholders among the listed firms is likely underestimated in my data set, given that there are potentially many more large shareholders who are not in the data because either they are not important personnel of the firms or own less than 5% (but above the threshold). As the share of large shareholders increases, the change in short-term effective capital gains tax rates would be higher, which would give us a lower investment elasticity with respect to the net of tax rates. For example, if I assume that all investors within the listed firms are large shareholders who sell their stocks within a year, the change in effective capital gains tax rates for treated firms is 12 percentage points on average, from the base rate of 30 percent, which yields an investment elasticity with respect to the net of tax rate of 1.99.<sup>23</sup> To summarize, if the share of large shareholders was higher, then the estimate on the investment elasticity with respect to the net of (short-term) capital gains tax rate would be lower. Since the government lowered the threshold for defining large shareholders after the reform, it is likely that the share of large shareholders increased, which might yield an estimate of the investment elasticity closer to the lower bound.

#### **A.4.2 For Private Firms**

All investors (except foreigners) have to pay taxes on realized gains from selling stock of private firms. The tax rates depend on firm size and whether the investor is a large shareholder. Throughout my sample period, small shareholders in small firms have to pay 10% on their realized gains when selling their stock, while small shareholders in large firms face a 20% tax rate.

From 2009 to the end of 2015, large shareholders in small firms had to pay 10% on their realized gains when selling their stock, while large shareholders in large firms had to pay 30% on their (short-term) realized gains when they sold their stocks within a year, and 20% otherwise. From 2016 to 2017, large shareholders in small firms had to pay 20% on their realized gains, while the tax rates for large shareholders in large firms did not change. From 2018, large shareholders in large firms face a marginal capital gains tax rate of 25% on long-term realized gains worth at least 300,000 dollars, while the short-term capital gains tax rate still remains at 30%.

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<sup>23</sup>By contrast, if I assume that all investors within the listed firms are large shareholders who sell their stocks after a year, then the change in effective capital gains tax rates for treated firms is 4 percentage points, from the base rate of 22 percent, which yields an investment elasticity of 6.67.

The definition of large shareholders changed more than once during the sample period. From 2009 to 2012, a large shareholder was defined as anyone who owns at least 3% (or worth at least 10 million dollars in market value) of the firm's stock. From 2013 to 2015, the threshold was 2% (or 5 million dollars in market value). From 2016 to 2019, the threshold was 4% (or 2.5 million dollars in market value from 2016 to 2017 and 1.5 million dollars from 2018 to 2019).

While I do not have data on ownership rates among private firms, I can make the following assumption to derive lower and upper bounds on the change in capital gains tax rates for the treated firms. I assume that the total ownership rate of large shareholders in private firms is the same as the listed firms (65% before the reform and 66% after the reform for the treated group, and 67% before the reform and 65% after the reform for the control group on average) and assuming that private firms' ownership structure is at least as concentrated.

Then I derive an upper bound on the change in effective capital gains tax rates for the treated firms by assuming that all large shareholders are short-term investors who sell their stocks within a year. Column (3) of Table A.6 shows the change in the effective capital gains tax rate based on this assumption, which indicates that the tax rate decreased by roughly 9.8 percentage points after the reform on average from the base rate of 26.5 percent. Therefore, this gives us a lower bound on the investment elasticity with respect to the net of tax rate of 1.56.

Additionally, I derive a lower bound on the change in effective capital gains tax rates for the treated firms by assuming that all large shareholders are long-term investors who sell their stocks after one year. Column (4) of Table A.6 shows the change in the effective capital gains tax rate based on this assumption, which indicates that the tax rate decreased by roughly 6 percentage points after the reform on average, from the base rate of 20 percent. Therefore, this gives us an upper bound on the investment elasticity with respect to the net of tax rate of 2.77.

Importantly, the portion of large shareholders among private firms was likely larger. As the share of large shareholders increases, the change in short-term effective capital gains tax rates would be higher, which would give us a lower investment elasticity with respect to the net of tax rates. For example, if I assume that all investors within the private firms are large shareholders who sell their stocks within a year, then the change in effective capital gains tax rates for treated firms is 12 percentage points on average, from the base rate of 30 percent, which yields an investment elasticity with respect to the net of tax rate of 1.2.<sup>24</sup> To summarize, if the share of large shareholders was higher, then the estimate on the investment elasticity with respect to the net of (short-term) capital gains tax rate would be lower. Since the government lowered the threshold for defining large shareholders after the reform, it is likely that the share of large shareholders increased, which might yield an estimate of the investment elasticity closer to the lower bound.

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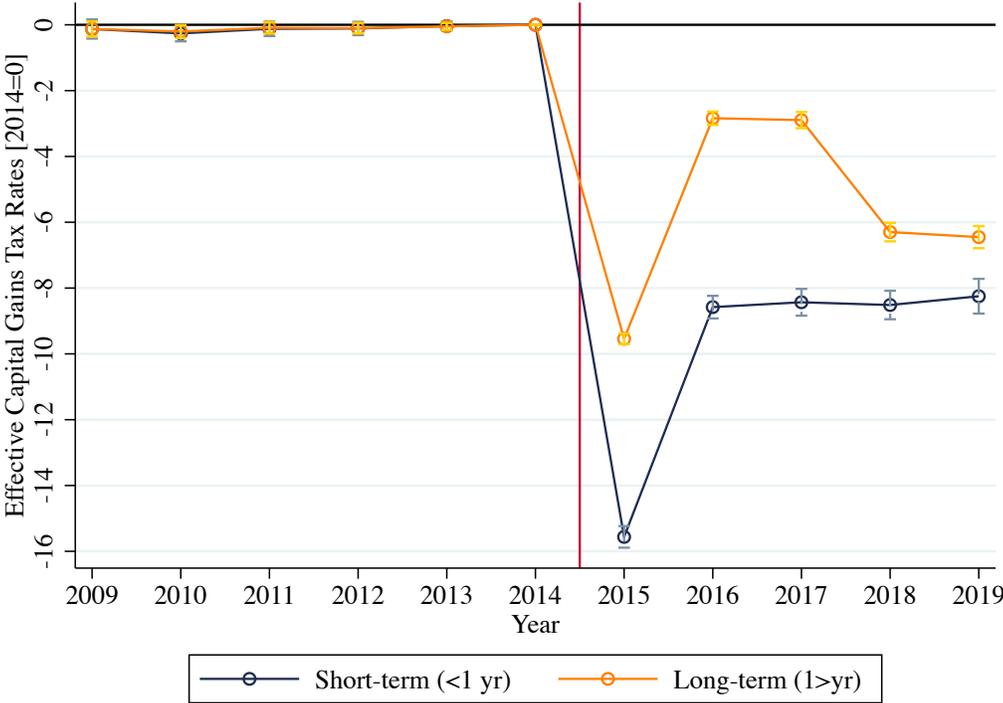
<sup>24</sup>By contrast, if I assume that all investors within the private firms are large shareholders who sell their stocks after a year, then the change in effective capital gains tax rates for treated firms is 4 percentage points, from the base rate of 22 percent, which yields an investment elasticity of 4.06.

Table A.6: Changes in Effective Capital Gains Tax Rates

	Listed Firms		Private Firms		Listed and Private Firms	
	(1) Short-term	(2) Long-term	(3) Short-term	(4) Long-term	(5) Short-term	(6) Long-term
Treated x Post	-9.965 (0.328)	-4.766 (0.310)	-9.786 (0.000)	-6.015 (0.020)	-9.886 (0.188)	-5.558 (0.110)
Time and Firm FE	Yes	Yes	Yes	Yes	Yes	Yes
Pre-reform Treated Mean	23.24	16.77	26.45	20.00	25.41	18.95
R-squared	0.84	0.77	1.00	0.88	0.89	0.87
Observations (firm-years)	7125	7125	8727	13039	15852	20164
Clusters (Treated Firms)	187	187	370	370	557	557
Clusters (Control Firms)	521	521	1028	1028	1549	1549

*Notes:* This table reports the reform's effects on effective capital gains tax rates based on the difference-in-differences estimation. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). Each time period is a year, and the sample period is from 2009 to 2019. The sample includes both publicly listed and private companies. All specifications include time and firm fixed effects (FE). The standard errors are clustered at the firm level and are reported in parentheses.

Figure A.6: Reform Effects on Effective Capital Gains Tax Rates



Notes: The dark solid line in this figure indicates the coefficients on  $Treated \times Time$ , as in equation (6), for firms' effective short-term capital gains tax rates. The orange solid line indicates the coefficients on  $Treated \times Time$  for firms' effective long-term capital gains tax rates. The solid vertical line indicates the reform year. The sample includes both listed and private firms.

## B Model Predictions

### B.1 Model-based Predictions on Elasticities

In this subsection, I describe a static investment model to derive the investment elasticity with respect to the net of capital gains tax rate. Here, I assume that the marginal after-tax return on investment is greater than the interest rate, which is a key assumption behind the traditional view model.

**Setup** I start with a standard production function framework:

1. Output is given by  $y = g(L, K) = AL^{\alpha_L}K^{\alpha_K}$ , where  $0 < \alpha_L + \alpha_K < 1$ .
2. Investment at time  $t$ ,  $I_t$ , evolves as follows:  $I_t = K_t - (1 - \delta)K_{t-1}$ , where  $\delta$  is the depreciation rate for capital. Thus, at the steady-state,  $I = \delta K$ .
3. Wage rate,  $w$ , for the cost of labor is exogenously given.
4. The cost of capital is  $\frac{r}{(1-\tau_g)(1-\tau_c)}$ , where  $r, \tau_g, \tau_c$  are the expected rate of return, capital gains tax rate, and corporate tax rate.
5. Investment is financed by either issuing new equity ( $E$ ) or by using its existing cash ( $C$ ) or both:  $I = E + C$ .

The firm optimally chooses  $L$  and  $K$  to minimize the cost:

$$\min_{L, K} wL + \frac{r}{(1-\tau_g)(1-\tau_c)}K \quad \text{s.t.} \quad y = AL^{\alpha_L}K^{\alpha_K}$$

I derive the cost function  $C(w, r, \tau, y)$  and marginal cost function  $MC(w, r, \tau, y)$ :

$$C(y; w, r, \tau_g, \tau_c) = (\alpha_L + \alpha_K) \left[ \frac{y}{A} \left( \frac{w}{\alpha_L} \right)^{\alpha_L} \left( \frac{r}{\alpha_K(1-\tau_g)(1-\tau_c)} \right)^{\alpha_K} \right]^{\frac{1}{\alpha_L + \alpha_K}}$$

$$MC(y; w, r, \tau_g, \tau_c) = \left[ \frac{y^{1-\alpha_L-\alpha_K}}{A} \left( \frac{w}{\alpha_L} \right)^{\alpha_L} \left( \frac{r}{\alpha_K(1-\tau_g)(1-\tau_c)} \right)^{\alpha_K} \right]^{\frac{1}{\alpha_L + \alpha_K}}$$

**Equilibrium** Suppose we have a downward sloping (inverse) product demand  $p = Dy^{\frac{1}{\epsilon}}$ , where  $\epsilon$  is the product demand elasticity. Then total revenue is  $TR(y; \epsilon) = Dy^{\frac{1}{\epsilon}+1}$  and marginal revenue

$MR(y; \epsilon) = \left(\frac{1}{\epsilon} + 1\right) Dy^{\frac{1}{\epsilon}}$ . A profit-maximizing firm sets  $MR(y; \epsilon) = MC(y; w, r, \tau_g, \tau_c)$ :

$$y = \left[ \left(\frac{1}{\epsilon} + 1\right)^{\alpha_L + \alpha_K} AD^{\alpha_L + \alpha_K} \left(\frac{\alpha_L}{w}\right)^{\alpha_L} \left(\frac{\alpha_K(1 - \tau_g)(1 - \tau_c)}{r}\right)^{\alpha_K} \right]^{\frac{1}{1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon} + 1\right)}}$$

$$K = \left[ \left(\frac{1}{\epsilon} + 1\right)^{\alpha_L + \alpha_K} AD^{\alpha_L + \alpha_K} \left(\frac{\alpha_L}{w}\right)^{\alpha_L} \left(\frac{\alpha_K(1 - \tau_c)(1 - \tau_g)}{r}\right)^{\alpha_K} \right]^{\frac{1}{1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon} + 1\right)}}$$

**Elasticity** The change in the total capital stock for a small change in  $(1 - \tau_g)$  is given by:

$$\frac{\partial K^*}{\partial(1 - \tau_g)} = \left( \frac{1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon}\right) - \alpha_L}{1 - (\alpha_L + \alpha_K)\left(1 + \frac{1}{\epsilon}\right)} \right) \frac{K^*}{(1 - \tau_g)}$$

I can also write the elasticity of capital stock with respect to  $(1 - \tau_g)$  as:

$$\frac{\partial K^*/K^*}{\partial(1 - \tau_g)/(1 - \tau_g)} = \frac{1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon}\right) - \alpha_L}{1 - (\alpha_L + \alpha_K)\left(1 + \frac{1}{\epsilon}\right)}$$

A large decrease in  $\tau_g$  from  $\tau_g^0$  to  $\tau_g^*$  (or increase in the keep rate from  $1 - \tau_g^0$  to  $1 - \tau_g^*$ ) increases capital from  $K^0$  to  $K^*$  as follows:

$$dK = \left[ \left(\frac{1}{\epsilon} + 1\right)^{\alpha_L + \alpha_K} AD^{\alpha_L + \alpha_K} \left(\frac{\alpha_L}{w}\right)^{\alpha_L} \left(\frac{\alpha_K(1 - \tau_c)}{r}\right)^{\alpha_K} \right]^{\frac{1}{1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon} + 1\right)}}$$

$$\left( \left(1 - \tau_g^*\right)^{\frac{(1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon}\right) - \alpha_L)}{1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon} + 1\right)}} - \left(1 - \tau_g^0\right)^{\frac{(1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon}\right) - \alpha_L)}{1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon} + 1\right)}} \right)$$

$$\frac{dK/K^0}{(\tau_g^0 - \tau_g^*)/(1 - \tau_g^0)} = \left( \left( \frac{1 - \tau_g^*}{1 - \tau_g^0} \right)^{\frac{(1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon}\right) - \alpha_L)}{1 - (\alpha_L + \alpha_K)\left(\frac{1}{\epsilon} + 1\right)}} - 1 \right) * \frac{1 - \tau_g^0}{\tau_g^0 - \tau_g^*}$$

Since  $I = \delta K$  at the steady-state, we can also express the change in investment as follows:

$$\frac{dI/I^0}{(\tau_g^0 - \tau_g^*)/(1 - \tau_g^0)} = \frac{1}{\delta} \frac{dK/K^0}{(\tau_g^0 - \tau_g^*)/(1 - \tau_g^0)} = \frac{1}{\delta} \left( \left( \frac{1 - \tau_g^*}{1 - \tau_g^0} \right)^{\frac{(1 - (\alpha_L + \alpha_K)(\frac{1}{\epsilon}) - \alpha_L)}{1 - (\alpha_L + \alpha_K)(\frac{1}{\epsilon} + 1)}} - 1 \right) * \frac{1 - \tau_g^0}{\tau_g^0 - \tau_g^*}$$

Moreover, since investment is financed either by issuing new equity ( $E$ ) or by using its retained earnings ( $C$ ) (or by both),  $\Delta I = \Delta E + \Delta C$ . If we assume that investment is entirely financed by issuing new equity, then

$$\frac{dE/E^0}{(\tau_g^0 - \tau_g^*)/(1 - \tau_g^0)} = \frac{dI/I^0}{(\tau_g^0 - \tau_g^*)/(1 - \tau_g^0)} = \frac{1}{\delta} \left( \left( \frac{1 - \tau_g^*}{1 - \tau_g^0} \right)^{\frac{(1 - (\alpha_L + \alpha_K)(\frac{1}{\epsilon}) - \alpha_L)}{1 - (\alpha_L + \alpha_K)(\frac{1}{\epsilon} + 1)}} - 1 \right) * \frac{1 - \tau_g^0}{\tau_g^0 - \tau_g^*}$$

In practice,  $\frac{dE/E^0}{(\tau_g^0 - \tau_g^*)/(1 - \tau_g^0)} = \frac{dI/I^0}{(\tau_g^0 - \tau_g^*)/(1 - \tau_g^0)}$  may not hold either because investment and equity issuance may have different bases or because firms may additionally use some of their cash or raise some debts to finance their marginal investment.

## B.2 Extended Measure for the User Cost of Capital

In this subsection, I consider an extended measure for the user cost of capital closely following [Barro and Furman \(2018\)](#).<sup>25</sup> The user cost measure is derived from a neoclassical framework, as used in [Hall and Jorgenson \(1967\)](#) and [King and Fullerton \(1984\)](#). A profit-maximizing firm faces the following steady-state user cost of capital:

$$MPK = C_K = \frac{(1 - \tau_c \lambda)}{(1 - \tau_c)(1 - \tau_g)}(r + \delta) \quad (B.2)$$

where MPK is the marginal product of capital,  $C_K$  is the user cost of capital,  $\tau_c$  is the corporate income tax rate,  $\tau_g$  is the capital gains tax rate,  $\lambda$  is the expensing rate,  $r$  is the expected rate of return on capital, and  $\delta$  is the depreciation rate. Note that if the tax system allows only for depreciation deductions based on  $\delta$ , then the expensing rate would be  $\lambda = \frac{\delta}{r+\delta}$ .

Assuming that  $\tau_c = 0.22$ ,  $r = 0.082$  ([Barro and Furman, 2018](#)),  $\delta = 0.1$ , and  $\lambda = 0.55$ , a decrease in capital gains tax rate from 0.3 to 0.18 would reduce the cost of capital from 0.29 to 0.25, which is roughly a 15 percent reduction.<sup>26</sup> The change in the user cost is stable around 15 percent across different depreciation rates for a given required rate of return.

As in [Barro and Furman \(2018\)](#), I also incorporate debt financing in the measure for the user cost. I extend the measure in (B.2) as follows:

$$MPK = C_K = \frac{1 - \tau_c \lambda}{(1 - \tau_c)(1 - \tau_g)}(r + \delta) - \frac{\theta - 1}{\theta} \left( \frac{\tau_c}{1 - \tau_c} \right) \Delta i$$

where  $\theta$  is the elasticity of default-associated costs with respect to the debt-asset ratio,  $\Delta$  is the debt-asset ratio, and  $i$  is the nominal interest rate on corporate bonds.<sup>27</sup>

Assuming that  $\theta = 2$  ([Barro and Furman, 2018](#)),  $\Delta = 0.5$ ,  $i = 0.03$ ,  $r = 0.082$ , and  $\delta = 0.1$ , a decrease in capital gains tax rate from 0.3 to 0.18 would reduce the cost of capital by roughly 15 percent across different depreciation rates. Based on this framework, accounting for debt-financing does not seem to significantly affect the estimated change in the user cost.

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<sup>25</sup>An alternative framework to estimate the user cost of capital is explained and implemented in [Auerbach and Hassett \(1992\)](#) and [Cohen, Hansen and Hassett \(2002\)](#). This alternative approach estimates a firm-specific cost of capital in a given year, which accounts for asset-specific depreciation rates.

<sup>26</sup>In this framework, I assume that the after-tax expected return  $r$  is not affected by changes in capital gains tax rates. In practice, the after-tax required return, which accounts for the risk-free rate and the risk premium, may change after a tax cut.

<sup>27</sup>Details on the derivation of the measure, along with how the parameters are chosen, are explained in [Barro and Furman \(2018\)](#).

## C Additional Heterogeneity Results

### C.1 Additional Heterogeneity Results by Firms' Cash-Constraints

In Appendix C.1, I show additional heterogeneity analysis results based on different measures of firms' cash constraints. In the main analysis, I use retained earnings scaled by assets (averaged over the current and past two years at the time of the reform) as a proxy for firms' cash-constraint, and define that firms are cash-constrained if their measure is below the median. There are other popular measures of cash constraints, such as firm age, dividend payouts (Whited-Wu index), leverage ratio, and cash. I repeat the same heterogeneity analysis using each of these different measures of cash constraints.

I define Firm Age as the number of years since the firm has been established, and define that the firm is cash-rich if its age is above the median.<sup>28</sup> I run the triple difference model as in the main analysis, substituting the dummy variable for Cash-Rich with this new indicator and including baseline control variables. Column (1) in Table C.1 shows the result based on this triple difference estimation. The difference-in-differences coefficient for investment is positive and significant, implying that cash-constrained firms increase investment after the reform. Moreover, the triple-difference coefficient is negative and statistically significant, suggesting that less cash-constrained firms increase investment less.

I construct Whited-Wu (WW) Index following [Whited and Wu \(2006\)](#) and [Hennessy and Whited \(2007\)](#).<sup>29</sup> I sort firms into median based on their index values at the time of the reform and define that the firm is cash-rich if its index is below median. I run the triple difference model as in the main analysis, substituting the dummy variable for Cash-Rich with this new indicator. Column (2) in Table C.1 shows the result based on this triple difference estimation. The difference-in-differences coefficient for investment is positive and significant, implying that cash-constrained firms increase investment after the reform. Moreover, the triple-difference coefficient is negative, suggesting that less cash-constrained firms increase investment less, although the difference is not statistically different from zero.

I define leverage as firms' current debts divided by total assets and define that the firm is cash-rich if its leverage ratio is below the median. I run the triple difference model as in the main analysis, substituting the dummy variable for Cash-Rich with this new indicator. Column (3) in Table C.1 shows the result based on this triple difference estimation. The difference-in-differences coefficient is positive and significant, implying that cash-constrained firms increase investment after the reform. Moreover, the triple-difference coefficient is negative, implying that less cash-constrained firms increase investment less, although the difference is not statistically different from

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<sup>28</sup>In Korea, the mean and median firm age among the sample of treated firms is 22 and 19, respectively, while the mean and median firm age among the sample of control firms is 26 and 24, respectively.

<sup>29</sup>WW index is constructed as  $-0.091[(ib + dp)/at] - 0.062[\mathbb{1}(dvc + dvp > 0)] + 0.021[dltt/at] - 0.044[\log(at)] + 0.102[ARG] - 0.035[RG]$ . The variables in italics are Compustat-equivalent data items: *ib* denotes income before extraordinary items, *dp* denotes depreciation and amortization, *at* denotes total assets, *dvc* denotes dividends from common stock, *dvp* denotes dividends from preferred stock, and *dltt* denotes long-term debts. ARG is average industry sales growth, estimated separately for each SIC industry and each year, and RG is the sales growth (annual percentage increase in sales).

zero.

Finally, I define cash as firms' liquid assets divided by total assets and define that the firm is cash-rich if its cash is above the median. I run the triple difference model as in the main analysis, substituting the dummy variable for Cash-Rich with this new indicator. Column (4) in Table C.1 shows the result based on this triple difference estimation. The difference-in-differences coefficient for investment is positive and significant, implying that cash-constrained firms increase investment after the reform. Moreover, the triple-difference coefficient is negative and statistically significant, suggesting that less cash-constrained firms increase investment less.

In summary, additional tests based on different measures of cash constraints, such as firm age, dividend payouts, leverage, and cash, show results that are qualitatively similar to the main results using retained earnings as a proxy for firms' cash-constraints.

Table C.1: Results on Investment by Different Measures of Cash Constraints

	log(Investment)			
	(1) Age	(2) Whited-Wu	(3) Leverage	(4) Cash
Treated x Post	0.547 (0.119)	0.671 (0.229)	0.441 (0.118)	0.516 (0.126)
Treated x Post x Cash-Rich	-0.412 (0.189)	-0.416 (0.266)	-0.185 (0.169)	-0.333 (0.168)
Time and Firm FE	Yes	Yes	Yes	Yes
Pre-reform Treated Mean (CR=0)	14.141	13.864	14.242	14.602
Implied Elasticity wrt (1-tau) (CR=0)	3.19	3.91	2.57	3.01
Pre-reform Treated Mean (CR=1)	14.364	14.720	14.192	13.855
Implied Elasticity wrt (1-tau) (CR=1)	0.79	1.49	1.50	1.07
R-squared	0.67	0.67	0.67	0.67
Observations (firm-years)	7079	7079	7079	7079
Clusters (Cash-constrained Treated Firms)	130	118	98	91
Clusters (Cash-constrained Control Firms)	174	64	309	292
Clusters (Cash-rich Treated Firms)	57	69	89	96
Clusters (Cash-rich Control Firms)	347	457	212	229

*Notes:* This table reports the tax effects on investment based on the triple difference estimation. The dummy for  $Treated_i$  equals 1 if a firm  $i$  had a tax reduction. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). The dummy for “Cash-Rich” is defined as 1 if the firm is cash-constrained, as defined in Appendix C.1. Investment is defined as log of expenditures on physical capital assets. Each time period is a year, and the sample period is from 2009 to 2019. All specifications include time and firm fixed effects (FE). The sample is restricted to publicly listed companies. The standard errors are clustered at the firm level and are reported in parentheses.

## C.2 Managerial Incentive Channel

### C.2.1 Extended Model with Agency Conflicts

I extend the model in the conceptual framework section by incorporating agency conflicts (Shleifer and Vishny 1986; Chetty and Saez 2010).<sup>30</sup> The main source of departure from the model is that the firm's manager can also invest in pet projects,  $J$ , to maximize his or her private utility. In period 1, the firm's manager chooses  $\{I, J, R, E\}$  to maximize his or her utility such that  $I + J + R = C + E$ . In period 2, net-of-tax profits are distributed to shareholders. Therefore, the manager's problem is:

$$\begin{aligned} \max_{R, E, I, J} V^M &= \underbrace{\alpha_M}_{\text{manager share}} \underbrace{\{(1 - \tau_g)R - E + \frac{(1 - \tau_g)[(1 - \tau_c)f(I) + C - R] + E}{1 + r}\}}_{\text{period 1 cash flow}} + \underbrace{\frac{g(J)}{(1 + r)}}_{\text{private returns}} \\ &= \underbrace{\omega \left\{ R - \frac{E}{(1 - \tau_g)} + \frac{[(1 - \tau_c)f(I) + C - R] + \frac{E}{(1 - \tau_g)}}{1 + r} \right\}}_{\text{firm's profit-maximization side}} + \underbrace{\frac{g(J)}{(1 + r)}}_{\text{manager's private utility}} \end{aligned}$$

where  $\omega = \alpha_M(1 - \tau_g)$  is the relative weight manager puts on the firm's profit side.

I assume that (1)  $f(I)$  and  $g(J)$  are strictly concave, (2) firms can raise additional funds only through issuing new equity, (3) firms pay investors only through repurchasing shares, and (4) there is no other corporate governance mechanism to incentivize the manager to maximize firm profits.<sup>31</sup>

The source of agency problems in this setting is a divergence of objectives of the manager and shareholders. A self-interested manager can invest in "pet projects" that yield no profits to shareholders but generates utility only to the manager. Therefore, the manager can also use  $C$  to invest in  $J$  that gives private benefits of  $g(J)$ . Assume that  $g'(0) > \omega f'(C)$ , which ensures an interior optimum in investment response. Then  $I$  and  $R$  are determined by the following conditions:

$$(1 - \tau_c)\omega f'(I) = g'(C - I - R)$$

$$\omega r \leq g'(C - I - R)$$

Let  $I(\omega)$  and  $R(\omega)$  denote the investment and share repurchase choices of the manager as a function of the weight. To characterize the properties of these functions, define the cutoff  $\bar{\omega} = \frac{g'(C - I^*)}{r} \geq 0$ , where  $I^*$  denotes the optimal investment level from the shareholders' perspective.

<sup>30</sup>I acknowledge that I directly borrow the model set-up and theoretical framework from Chetty and Saez (2010) in order to highlight the intuition and draw comparative statics suitable for this paper.

<sup>31</sup>Examples of corporate governance mechanisms in the literature include stronger or independent board structure, higher level of monitoring or hiring a member from the founding families to become the manager. One can extend the model by putting monitoring costs or other measures of corporate governance on the weight (Chetty and Saez 2010). In this way, strengthening corporate governance would have similar effects as giving more shares to the manager, since higher levels of governance would make it more costly for the manager to deviate from profit-maximization.

Note that this cutoff is monotonically decreasing in  $C$ . Then  $R(\omega)$  and  $I(\omega)$  follow the following threshold rules: (1) If  $\omega \leq \bar{\omega}$  then  $R(\omega) = 0$  and  $I(\omega)$  is chosen such that  $(1 - \tau_g)\omega f'(I) = g'(C - I)$  and (2) If  $\omega > \bar{\omega}$  then  $R(\omega) > 0$  and  $I(\omega) = I^*$  is chosen such that  $\omega r = g'(C - I^* - R)$ .<sup>32</sup> Intuitively, this means that depending on the weight that the manager puts on the firm's profit maximization, the firm's initial level of share repurchases and investment would be set differently. This also implies that when the weight changes, either through higher ownership or decrease in the tax rate, then the share repurchase and investment responses would be different, depending on the initial weight.

Given this setting, we can make the following predictions on how share repurchases and investment would change as the weight changes. If the manager has a weak incentive towards the firm's profit maximization, then the manager retains as much cash as possible for pet projects and does not buy back shares. By contrast, for a manager with  $\omega > \bar{\omega}$ , any increase in the weight leads to increases in share repurchases and decrease in pet projects on the intensive margin: for  $\omega > \bar{\omega}$

$$R'(\omega) = -\frac{r}{g''(J(\omega))} > 0 \quad \& \quad I'(\omega) = 0$$

On the other hand, when  $\omega \leq \bar{\omega}$ , the manager does not buy back shares and splits cash between  $I$  and  $J$ , where the manager chooses  $I$  to equate his or her private marginal returns on investment in the two projects. Therefore, any increase in  $\omega$  increases  $I$  and reduces  $J$ : for  $\omega \leq \bar{\omega}$

$$I'(\omega) = -\frac{(1 - \tau_g)f'(I(\omega))}{(1 - \tau_g)\omega f''(I(\omega)) + g''(C - I(\omega))} > 0 \quad \& \quad R'(\omega) = 0$$

Intuitively, if the manager has  $\omega > \bar{\omega}$ , then the manager has enough cash to repurchase shares, and sets  $I = I^*$ . Any increase in  $\omega$  (i.e., a lower tax rate), increases the marginal return on profitable investment, as much as it increases the opportunity cost of investment, which equals the amount of share repurchases to pay himself or herself. Therefore, an empirical prediction based on this theoretical framework is that after a tax cut, firms whose managers own a lower fraction of firms' stock would increase investment more relative to firms whose managers own a larger share.

## C.2.2 Empirical Test for Managerial Incentive Channel

The managerial incentive channel predicts that low-ownership managers will increase investment more after a payout tax cut than will high-ownership managers. When a firm is cash-rich and its managers own a large share, lowering the tax rate increases the marginal return on investment by the same degree as it increases the marginal incentive to increase payouts. By contrast, when a manager owns a low share in a cash-rich firm, lowering the tax rate only shifts incentives away from his or her private consumption towards profits maximization, so investment will increase. When a firm is cash-constrained, lowering the tax rate increases the marginal return on investment for both types of managers, so investment will increase regardless of managers' ownership rates. Therefore, the model predicts that after a tax cut, low-ownership managers increase investment

<sup>32</sup>See Chetty and Saez (2010) for the detailed proof behind this.

more than do high-ownership managers on average.

To identify the tax effects on main outcomes separately by managers' ownership type, I estimate the following triple difference model:

$$y_{it} = \alpha + \theta_1 Treated_i \times Post_t + \theta_2 Treat_i \times Post_t \times CEO_i + \theta_3 CEO_i \times Post_t + \alpha_i + \alpha_t + \epsilon_{it}$$

where  $CEO_i = 1$  if managers (i.e., CEOs and board of directors) of the firm  $i$  has a stock share above the median at the reform year of 2014 (fixed at the reform year), and the rest of variables are as defined in equation (6).<sup>33</sup>  $\theta_1$  captures the tax effects for low-ownership managers ( $CEO_i = 0$ ) and  $\theta_2$  captures the difference in the tax effects between the two manager types.

Table C.2 presents the results for the triple-difference estimation. Column (1) shows that the investment response is positive and significant for firms with managers who own a lower fraction of firms' stock, with an implied elasticity of 2. The coefficient on the triple interaction term is positive, but not statistically significant, implying that the investment elasticity is not smaller for firms with high ownership managers. The triple difference coefficient, along with the difference-in-differences coefficient, is neither consistent nor inconsistent with predictions of the model by (Chetty and Saez 2010).

An important caveat is that these results may be sensitive to the assumption on the pre-reform managerial ownership of listed firms that went public after the reform. Because I do not have data on managerial ownership of private firms, I use the average managerial ownership rates of post-IPO (listed) firms to replace missing values of their pre-IPO managerial ownership rates. In other words, I assume that managerial ownership rates remain constant on average after firms go public. This assumption may not be true if firms change their managers' ownership structure after initial public offerings.<sup>34</sup> Future studies that use more detailed managerial ownership data for private firms may help identify this channel more accurately and precisely.

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<sup>33</sup>In my analysis sample, low-ownership managers have around 4 percent of their firms' stock on average, while high-ownership managers have around 27 percent on average.

<sup>34</sup>Even if I assume that private firms' managerial ownership is high before going public, the difference in investment responses between firms with low-ownership managers and firms with high-ownership managers is still not statistically different from zero.

Table C.2: Results on Investment and Capital Structure by Managerial Ownership (Listed Firms)

	Investment		Capital Structure	
	(1) log(CAPEX)	(2) Equity Issuance	(3) Dividend Payout	(4) Share Buyback
Treated x Post	0.344 (0.128)	0.088 (0.019)	0.036 (0.031)	0.008 (0.019)
Treated x Post x CEO	0.019 (0.167)	-0.006 (0.023)	-0.040 (0.042)	0.019 (0.025)
Time and Firm FE	Yes	Yes	Yes	Yes
Pre-reform Treated Mean (CEO=0)	14.163	0.044	0.080	0.011
Implied Elasticity wrt (1-tau) (CEO=0)	2.01	11.62	2.65	4.18
Pre-reform Treated Mean (CEO=1)	14.272	0.027	0.101	0.027
Implied Elasticity wrt (1-tau) (CEO=1)	2.12	17.52	-0.24	5.78
R-squared	0.65	0.32	0.22	0.16
Observations (firm-years)	7097	6768	7117	7117
Clusters (Low-ownership CEO Treated Firms)	80	80	80	80
Clusters (Low-ownership CEO Control Firms)	295	295	295	295
Clusters (High-ownership CEO Treated Firms)	107	107	107	107
Clusters (High-ownership CEO Control Firms)	225	225	225	225

*Notes:* This table reports the tax effects on investment and capital structure based on specification (7). The dummy for  $Treated_i$  equals 1 if a firm  $i$  had a tax reduction. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). The dummy for  $CEO_i$  is 1 if the firm's managers have stock shares above the median, as defined in Appendix C.2. Investment is defined as log of expenditures on physical capital assets. Newly issued equity is measured as non-negative changes in total paid-in capital, scaled by lagged revenue. Dividend payouts and share repurchases are scaled by current profits. Each time period is a year, and the sample period is from 2009 to 2019. The sample is restricted to publicly listed companies. All specifications include time and firm fixed effects (FE). The standard errors are clustered at the firm level and are reported in parentheses.

## D Robustness Checks

In Appendix D, I provide a set of robustness tests for the main results.

### D.1 With Control Variables

I repeat the main analysis in equation (7), with basic and additional controls, and with only basic controls. Column (1) of Table D.1 shows the main result with only basic controls, and Column (2) of Table D.1 shows the result with both basic and additional controls. Basic controls are quartics in firm age and industry dummies interacted with year dummies, and additional controls are dummies for each pre-reform (2014) operating profit quintile interacted with dummies for each year. I include quartics in age to control for baseline financial constraints of firms among treated and control groups. Furthermore, industry composition is different between treated and control groups, so I include industry dummies interacted with year dummies to flexibly control for any time-varying industry-specific shocks. Additionally, to absorb any non-tax trends driven by baseline differences in productivity across groups, I include dummies for pre-reform (2014) operating profits (gross profit minus operating expenses) quintiles interacted with dummies for each year. In other words, I allow each quintile of the operating profits to have its own non-parametric time trends unrelated to the firm-size reform in 2014. In Column (3), I also non-parametrically control for price-to-book value ratio in a similar way to absorb any non-tax trends driven by baseline differences in firm value across groups.

The coefficient estimates are larger when I include only basic or both basic and additional control variables, but the results are qualitatively similar to the ones from the main specification without any controls in equation (7). While the coefficient estimate in Column (3) is smaller than the main estimate, this result is consistent with the key result that a reduction in capital gains tax rates would lead to an increase in investment.

The difference-in-differences estimate with the control variables is slightly larger than the one without the control variables in part because adding those controls, which are essentially fixed effects, may reduce the variance of the residual of the treatment. This argument depends on the idea that there exists treatment effect heterogeneity based on firm characteristics, such as by cash-constraints, and in the presence of such heterogeneity, the OLS with fixed effects (control variables in this case) may yield an inconsistent estimate of the sample-weighted average treatment effect (Gibbons, Serrato and Urbancic 2018).

### D.2 With Different Levels of Winsorization

I repeat the main analysis using the same specification as in equation (7), winsorizing (bottom- and top-coding) the main outcome variable at the 1% and 99% levels, instead of at the 5% and 95% levels. Column (4) of Table D.1 shows the result based on these different levels of winsorizing. The coefficient estimate for  $\log(\text{investment})$  is larger, but qualitatively similar.

Moreover, I repeat the main analysis without any winsorization and by including the excluded

firms that have expenditures on total investment more than twice of their lagged tangible assets. Column (5) of Table D.1 shows the tax effects on investment based on including these excluded firms without any winsorization and shows that the result is qualitatively similar.

### **D.3 Including Firms in Other Sectors**

I repeat the main analysis using the same specification as in equation (7), including firms in other sectors. Column (6) of Table D.1 shows the result based on using firms in other sectors in addition to the firms in the main analysis sample. The coefficient estimate for  $\log(\text{investment})$  is larger, but qualitatively similar when I include firms in other sectors.

### **D.4 Forward-looking Firms (Partially Treated by the Reform)**

I repeat the main analysis on investment using firms that were growing below the old thresholds. Even though these forward-looking firms did not experience a tax cut or bunch to avoid higher taxes, their investment might still be affected by the reform in a dynamic sense. For example, suppose a small firm with 150 average number of employees and 50 million in total revenue decided to start new long-term (5-year) projects in 2012. Prior to the reform, the manager had to think about how crossing the thresholds would affect their cost of capital. Since the old cutoffs became no longer binding, this firm may grow even more or faster after the reform in 2014. Therefore, this type of forward-looking firm could be partially affected by the reform. As an additional robustness check, I use the firms below the bunching thresholds as an additional control group and estimate a separate difference-in-differences model by comparing the main treated firms with a tax cut with the firms above the new threshold and this additional control group. Column (7) of Table D.1 shows the estimate based on this specification. The difference-in-differences coefficient for the tax effects on investment is larger, but qualitatively similar, suggesting that the additional control group might not have been partially treated by the reform and increased investment.

### **D.5 Dollar-weighting by Revenue**

To make each observation in my sample contribute to the main estimates according to its economic scale, I weight each observation by its one-year lagged revenue. In this sense, my estimates are “dollar-weighted,” so that firms with higher revenues (larger firms) will carry higher weights in their investment estimates. The key issue with weighting by revenue (as done in [Yagan \(2015\)](#)) in my setting is that revenues partially determined whether firms were treated by the reform, so weighting observations by revenues might potentially bias my estimates. For example, firms with very high revenues are mostly used as control firms, so by over-weighting observations of the control firms and by under-weighting observations of treated firms, my estimates would be likely downward-biased. Column (8) of Table D.1 shows the result based on weighting by lagged revenue. The coefficient estimate is smaller than the one from without weighting, but both estimates are comparable. Therefore, the main result is robust to dollar-weighting.

## D.6 DFL Re-weighting

As an additional robustness check, I use the method of [DiNardo, Fortin and Lemieux \(1996\)](#) to flexibly control for any time-varying firm-level productivity shocks. DFL-reweighting procedure is less parametric, but similar to the matching algorithm; reweighting is useful when comparing outcomes across firms that differ along observable characteristics, such as size or productivity, given that control firms are relatively bigger than treated firms by definition. One may reweight the sample to hold the distribution of observable traits fixed across groups. To do so, one first divides all observations into equal-sized bins,  $q$ , according to the traits. Then to make the within-group distribution of weights across bins equal to the original cross-bin distribution of weights in some base group, one inflates or deflates weights in every group-bin. For example, if the 2014 treated group had relatively more productive firms than the 2014 control group firms, then the DFL method will down-weight more productive firms and up-weight less-productive firms in the 2014 treated group, so that the distribution of observable traits is fixed across two groups.

Since I compare outcomes across treatment groups and over time, I DFL-reweight across 20 (= 2 groups  $\times$  10 years 2009-2019) groups  $g$ . I define the base group  $g_b$  to be the pre-reform (2014) treated group. Then I divided all observations into five equal-sized bins (quintiles)  $q$  according to their operating profits to control for any underlying productivity differences. Therefore, I use each observation's operating profit (gross profit minus operating expenses) to bin it into one of quintiles,  $q$ , where the bins are defined using the 2014 treated group. Note that this procedure is comparable to controlling for dummies for the pre-reform (2014) operating profits interacted with dummies for each year, as used in Appendix D.1. Column (9) of Table D.1 reports the estimate with DFL-reweighting. The coefficient estimate is larger with DFL-reweighting, but comparable to the main estimate.

## D.7 Placebo Tests for Aggregate Shock and Potential Mean-reversion

It is possible that other time-varying shocks, such as different policy reforms or financial crisis, may coincide with the main reform in 2014 and may differentially affect firms of different sizes. Furthermore, it is possible that the difference-in-differences estimate of the investment response could have been driven by a mean-reversion because the treated firms were smaller relative to the control group on average. To address such potential concerns, I conduct placebo tests using pre-reform time periods (from 2002 to 2014) and setting earlier years as the placebo reform dates (i.e., 2006, ..., 2009). For example, there was a global financial crisis in 2007, which might have differentially affected firms of different sizes. I use the year 2007 as the placebo date and set *Post* equal to 1 if it is after 2007. Panel A in Figure D.2 show the results based on this placebo test. The coefficient estimates after 2007 are not statistically different from zero, suggesting that the main result is unlikely driven by other policy changes or mean-reversion. Panel B of Figure D.2 finds similar results using 2009 as the reform year. Moreover, if a mean-reversion was the main driver of the investment response after the reform, then a similar mean-reversion would have likely occurred in earlier periods, which would violate the parallel pre-trends. Finally, I control for pre-reform firm size and profitability to make the treatment group more comparable to the control group, and find qualitatively similar results.

## **D.8 Measuring Cash-constraints Using a Different Cut (Tercile)**

In the main analysis, I use retained earnings scaled by assets (averaged over the current and past two years at the time of the reform) as a proxy for firms' cash constraint, and define that firms are cash constrained if their measure is below the median. In this subsection, I use a different cut (tercile instead of the median) to see if the investment result is robust to using a different way of cutting the sample. Column (1) of Table D.2 shows the result based on defining the cash-constrained (cash-rich) firms as the ones below the thirty third percentile (above the sixty sixth percentile) of the average retained earnings in 2014. I find that the result is qualitatively similar to the main estimate.

## **D.9 Different Measures of Investment**

For additional measures of investment, I scale expenditures on physical capital assets by the average tangible asset over the pre-reform period. Moreover, I estimate the effects of the tax cut on the capital stock, defined as the log of tangible assets. Table D.3 and Figure D.4 show that the results based on these different measures of investment are qualitatively comparable to the main estimate using  $\log(\text{investment})$ .

## **D.10 Firms that Bunched at Old Cutoffs**

I repeat the main analysis on investment using firms that were bunching at either of the old cutoffs prior to the reform. I use the sample of both publicly listed and private firms for efficiency. Since firms were bunching precisely to avoid higher capital gains tax rates, removing the old cutoffs may increase their incentive to invest. Table D.4 shows the result just using firms that were bunching as treated and unaffected firms as control. Column (1) shows that their investment response is lower than the one from the firms with a tax cut, consistent with the idea that firms that were bunching did so because they did not have investment opportunities to justify crossing the thresholds.

## **D.11 Dropping Firms Around the New Cutoff**

Including treated firms right below the new threshold may attenuate the main estimate of the tax effects on investment if these firms had an incentive to decrease investment and suppress sales to stay below the new cutoff. By contrast, including the control firms right above the new threshold may overstate the result if these firms had an incentive to decrease investment to go below the new cutoff. To account for this potential source of bias, I incrementally drop firms around the new threshold in the range between two to ten percent. Figure D.3 shows the results, where the first dot indicates the estimate where I drop firms 2 percent around the new threshold. The dashed horizontal line indicates the main estimate. The estimates across different bins are close to the original estimate and thus, my results are robust to accounting for these potential sources of bias.

## D.12 Firms Going Above or Below the New Cutoff after the Reform

As discussed in the empirical strategy section, the dummy,  $Treated_{it}$ , is fixed at the reform year, which could attenuate or overstate my estimates. Roughly 19% of the treated firms crossed the new threshold by 2019 on average, while about 11% of the control firms went below the new cutoff by 2019 on average. Note that there is a 3-year grace period for firms that crossed the new threshold by the end of 2015 (or after), so all of these firms that went over the new threshold by 2018 still remained as small firms. Furthermore, to address this potential bias, one can re-scale my estimates using the dummy for  $Treated_{it}$  in 2015 as an instrumental variable for dummies for  $Treated_{it}$  in 2016, 2017, 2018, and 2019. The intuition is that even though  $Treated_{it}$  for  $t \in (2016, 2017, 2018, 2019)$  may be endogenous,  $Treated_{i2015}$  is exogenously determined by the reform and highly correlated with treatment dummies in later years. Given that a relatively small portion of firms went below the new threshold and due to the grace period, my intent-to-treat estimates from the difference-in-differences estimation are close to the treatment effects on the treated. Another way to deal with this potential issue is by dropping firms around the new cutoff (see Section D.11).

## D.13 Jackknife Coefficient Estimates

To address a potential concern arising from a relatively small number of treated firms, I estimate jackknife coefficients by leaving out one treated firm at a time and check whether there are a few firms having large effects on the coefficient of interest. Panels A and B in Figure D.5 show that the jackknife coefficient estimates across 187 trials are very similar to the main estimate. Therefore, these results are consistent with my results being not driven by very few outlier firms.

## D.14 Block Permutation Tests

To address potential concerns that a few outliers are driving the main results and that the difference-in-differences estimation strategy may over-reject the null hypothesis when error terms are serially correlated, I conduct a set of block permutation tests on the main outcomes similar to those used in [Chetty, Looney and Kroft \(2009\)](#). Each block permutation is performed by randomly assigning firms into a placebo group of 187 firms (without replacement) and the rest into the control group. Note that I do a set of placebo tests using earlier years as placebo years in Appendix D.7, which I do not repeat here. In this way, the reform year remained unchanged, but the treated units are block permuted. Then, I estimate the main equation (7) using these groups and repeat this procedure 49,999 times to produce the test results. Panels A and B in Figure D.6 show an empirical cumulative distribution function of 50,000 placebo coefficients. The main estimates (in red vertical lines) are in the tail of the distribution: for investment, only 11 out of 50,000 placebo coefficients are larger than the estimated effect, suggesting a p-value close to zero, and for equity issuances, no placebo coefficient is larger than the estimated effect, suggesting a p-value of zero. The non-parametric p-values are similar to those in the main results, suggesting that clustering at the firm-level addresses the serial correlation concern, and random differences between the treated and control group, potentially driven by a few outliers, are unlikely to generate the main results.

## D.15 Results in Dollar Amounts

To show the effects of the tax cut on investment and equity issuances in dollar amounts (using 1,000 Korean won to 1 U.S. dollars currency conversion), I estimate the same difference-in-differences model for the main result, as well as for the heterogeneity results by cash-constraints and by IPO dates, using the outcome variables in dollar amounts, rather than in logs or scaled by lagged revenue. Table D.6 shows these results in millions of dollars. Columns (1) and (2) indicate that treated firms increased investment by 2.7 million dollars and raised more equity by 2.8 million dollars on average after the reform. Columns (3) and (4) indicate that treated cash-rich firms increased investment by 1.6 million dollars and raised more equity by 1.9 million dollars, while Columns (5) and (6) show that treated cash-constrained firms increased investment and equity issuances by 3.9 million dollars and 3.5 million dollars, respectively, on average after the reform. Columns (7) and (8) indicate that treated firms that went IPO before 2015 increased investment by 2.2 million dollars and raised more equity by 1.2 million dollars, while treated firms that went IPO after 2015 increased investment by 4 million dollars and raised new equity by 5 million dollars on average after the reform.

Table D.1: Tax Effects on Investment Across Different Robustness Tests

	Control Variables			Sample Selection				Weights	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
	Basic Controls	Full Controls	Firm Value	Winsor	Trim	Other Sectors	Add Control Group	Dollar Weight	DFL
Treated x Post	0.360 (0.090)	0.370 (0.092)	0.250 (0.124)	0.377 (0.089)	0.429 (0.089)	0.421 (0.080)	0.393 (0.075)	0.332 (0.110)	0.363 (0.089)
Time and Firm FE	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Pre-reform Treated Mean	14.220	14.220	14.621	14.204	14.170	14.227	14.221	14.256	14.224
Implied Elasticity wrt (1-tau)	2.10	2.16	1.46	2.20	2.50	2.46	2.29	1.94	2.12
R-squared	0.67	0.68	0.66	0.64	0.61	0.65	0.60	0.69	0.63
Observations (firm-years)	7079	7079	5651	7105	7595	8089	17320	6110	7105
Clusters (Treated Firms)	187	187	187	187	201	199	187	187	187
Clusters (Control Firms)	521	521	521	521	547	612	1015	521	521

*Notes:* This table reports the tax effects on investment. The dummy for  $Treated_i$  equals 1 if a firm  $i$  had a tax reduction. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). Investment is defined as log of expenditures on physical capital assets. Column (1) includes only basic control variables. Column (2) includes basic and additional controls. Column (3) non-parametrically controls for firm value in addition. In Column (4), the main outcome is winsorized at the first and the ninety-ninth percentiles. Column (5) includes the excluded firms that had investment exceeding twice their lagged tangible assets. Column (6) includes firms in other sectors. Column (7) includes growing firms below the bunching thresholds as an additional control group. Column (8) uses lagged revenue as weights. Column (9) uses DFL re-weighting. Each time period is a year, and the sample period is from 2009 to 2019. The sample is restricted to publicly listed companies. All specifications include time and firm fixed effects (FE). The standard errors are clustered at the firm level and are reported in parentheses.

Table D.2: Heterogeneity Results by Tercile Cut

	By Cash-constraints
	(1) log(CAPEX)
Treated x Post	0.605 (0.159)
Treated x Post x Cash-Rich	-0.525 (0.219)
Time and Firm FE	Yes
Pre-reform Treated Mean (CR=0)	14.015
Implied Elasticity wrt (1-tau) (CR=0)	3.53
Pre-reform Treated Mean (CR=1)	14.3
Implied Elasticity wrt (1-tau) (CR=1)	0.47
R-squared	0.63
Observations (firm-years)	4457
Clusters (Cash-constrained Treated Firms)	57
Clusters (Cash-constrained Control Firms)	154
Clusters (Cash-rich Treated Firms)	49
Clusters (Cash-rich Control Firms)	180

*Notes:* This table reports the tax effects on investment based on specification (11). The dummy for  $Treated_i$  equals 1 if a firm  $i$  had a tax reduction. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). In Column (1), the dummy for  $Cash\ Rich_i$  is 1 if the firm is cash-rich firm, as defined in Section D.10. Investment is defined as log of expenditures on physical capital assets. Each time period is a year, and the sample period is from 2009 to 2019. The sample is restricted to publicly listed companies. All specifications include time and firm fixed effects (FE). The standard errors are clustered at the firm level and are reported in parentheses.

Table D.3: Main Results by Different Measures of Investment

	Investment/Tangible Assets	Tangible Assets
	(1)	(2)
	CAPEX/AvgPPE	ln(PPE)
Treated x Post	0.107 (0.021)	0.185 (0.051)
Time and Firm FE	Yes	Yes
Pre-reform Treated Mean	0.205	16.292
Implied Elasticity wrt (1-tau)	3.06	1.08
R-squared	0.43	0.89
Observations (firm-years)	7125	7125
Clusters (Treated Firms)	187	187
Cluster (Control Firms)	521	521

*Notes:* This table reports the tax effects on different measures of investment. The dummy for  $Treated_i$  equals 1 if a firm  $i$  had a tax reduction. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). Column (1) scales investment by the average tangible asset, where the pre-reform tangible assets are used to compute the average. In Column (2), PPE is defined as the book value of tangible assets. Each time period is a year, and the sample period is from 2009 to 2019. The sample is restricted to publicly listed companies. All specifications include time and firm fixed effects (FE). The standard errors are clustered at the firm level and are reported in parentheses.

Table D.4: Main Results by Firms Bunching at Old Cutoffs

	Bunching Firms	Tax Cut Firms
	(1)	(2)
	ln(CAPEX)	ln(CAPEX)
Treated x Post	0.181 (0.106)	0.256 (0.052)
Time and Firm FE	Yes	Yes
Pre-reform Treated Mean	13.989	13.907
Implied Elasticity wrt (1-tau)	1.05	1.49
R-squared	0.73	0.71
Observations (firm-years)	15363	19357
Clusters (Treated Firms)	137	557
Clusters (Control Firms)	1549	1549

*Notes:* This table reports the tax effects on investment based on the difference-in-differences estimation, where I define treated firms in Column (1) as those that were bunching at the old cutoffs prior to 2014. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). Investment is defined as log of expenditures on physical capital assets. Each time period is a year, and the sample period is from 2009 to 2019. The sample includes both publicly listed and private companies. All specifications include time and firm fixed effects (FE). The standard errors are clustered at the firm level and are reported in parentheses.

Table D.5: Results on Investment and Capital Structure by Cash Constraints and IPO date

	IPO before 2015		IPO after 2015	
	(1) log(CAPEX)	(2) Equity Issuance	(3) log(CAPEX)	(4) Equity Issuance
Treated x Post	0.404 (0.142)	0.080 (0.024)	0.635 (0.152)	0.151 (0.030)
Treated x Post x Cash-Rich	-0.318 (0.197)	-0.049 (0.029)	-0.223 (0.238)	-0.015 (0.039)
Time and Firm FE	Yes	Yes	Yes	Yes
Pre-reform Treated Mean (CR=0)	14.413	0.059	14.002	0.035
Implied Elasticity wrt (1-tau) (CR=0)	2.36	7.94	3.70	24.89
Pre-reform Treated Mean (CR=1)	14.441	0.027	13.709	0.009
Implied Elasticity wrt (1-tau) (CR=1)	0.51	6.68	2.40	84.80
R-squared	0.64	0.28	0.65	0.32
Observations (firm-years)	6375	6086	5999	5728
Clusters (Cash-constrained Treated Firms)	51	51	51	51
Clusters (Cash-constrained Control Firms)	251	251	251	251
Clusters (Cash-rich Treated Firms)	53	53	32	32
Clusters (Cash-rich Control Firms)	270	270	270	270

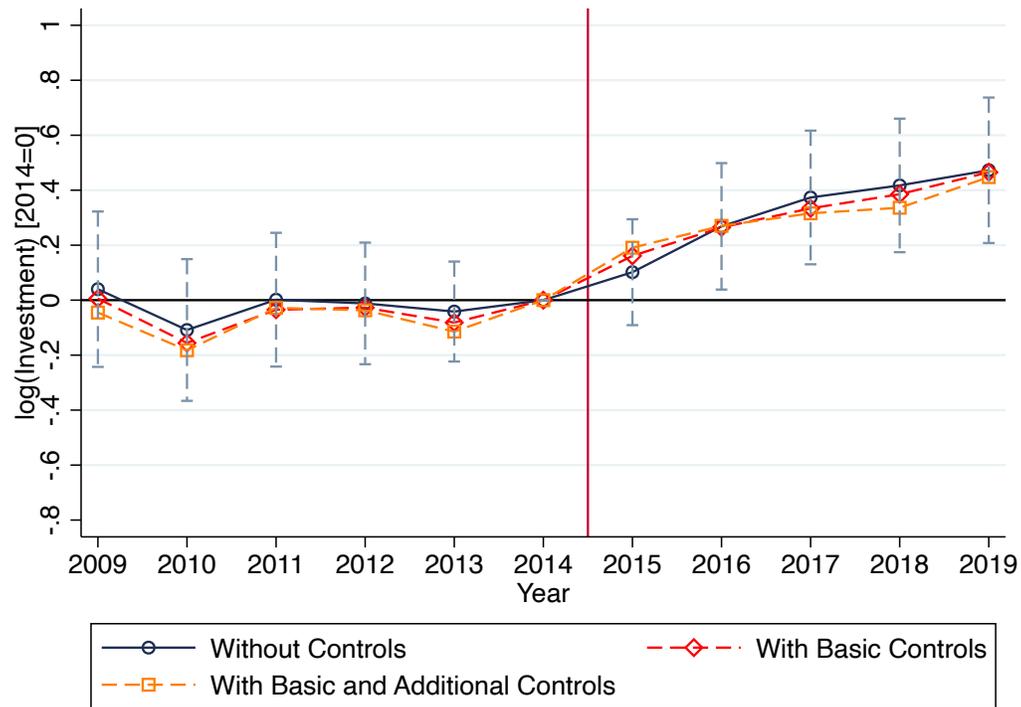
*Notes:* This table reports the tax effects on investment and capital structure based on specification (12). The dummy for  $Treated_i$  equals 1 if a firm  $i$  had a tax reduction. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). The dummy for  $CR_i$  is 1 if the firm is cash-rich firm. Columns (1) and (2) show the results for treated firms that went public before 2015, relative to the baseline control group. Columns (3) and (4) show the results for treated firms that went public after 2015, relative to the same baseline control group. Investment is defined as log of expenditures on physical capital assets. Newly issued equity is measured as non-negative changes in total paid-in capital, scaled by lagged revenue. Each time period is a year, and the sample period is from 2009 to 2019. The sample is restricted to publicly listed companies. All specifications include time and firm fixed effects (FE). The standard errors are clustered at the firm level and are reported in parentheses.

Table D.6: Results on Investment and Equity Issuances in Dollar Amounts

	All Firms		Cash-Rich Firms		Cash-Constrained Firms		Pre-2015 IPO Firms		Post-2015 IPO Firms	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
	CAPEX	Equity Issuance	CAPEX	Equity Issuance	CAPEX	Equity Issuance	CAPEX	Equity Issuance	CAPEX	Equity Issuance
Treated x Post	2.685 (0.485)	2.827 (0.616)	1.604 (0.634)	1.901 (0.590)	3.872 (0.745)	3.486 (1.034)	2.226 (0.527)	1.229 (0.730)	3.970 (0.820)	5.201 (0.868)
Time and Firm FE	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
R-squared	0.58	0.23	0.58	0.20	0.59	0.22	0.58	0.24	0.57	0.23
Observations (firm-years)	6110	5829	3176	3073	2934	2756	5484	5237	5181	4952
Clusters (Treated Firms)	187	187	85	85	102	102	104	104	83	83
Cluster (Control Firms)	521	521	270	270	251	251	521	521	521	521

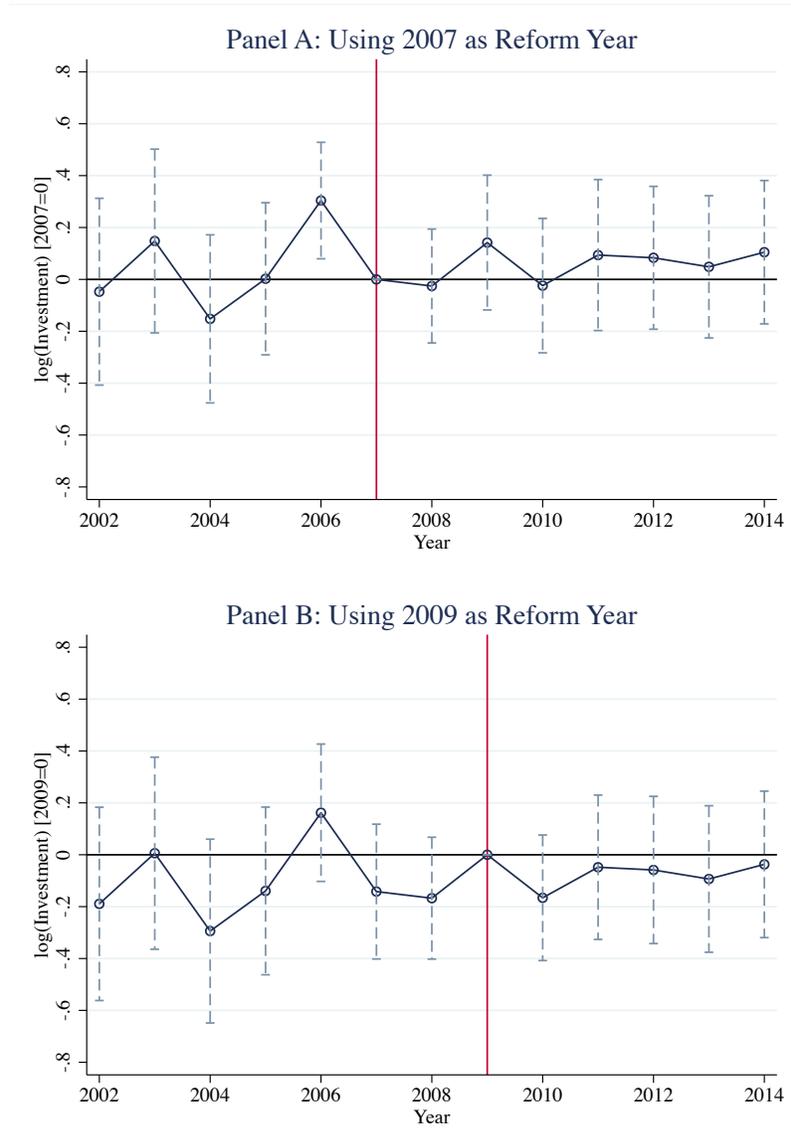
*Notes:* This table reports the tax effects on investment and capital structure based on specification (7). The dummy for  $Treated_i$  equals 1 if a firm  $i$  had a tax reduction. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). Investment is defined as expenditures on physical capital assets (in millions U.S. dollars). Newly issued equity is measured as non-negative changes in total paid-in capital (in millions U.S. dollars). The currency conversion is based on 1,000 Korean won to 1 U.S. dollars. Each time period is a year, and the sample period is from 2009 to 2019. The sample is restricted to publicly listed companies. All specifications include time and firm fixed effects (FE). The standard errors are clustered at the firm level and are reported in parentheses.

Figure D.1: Tax Effects on Investment



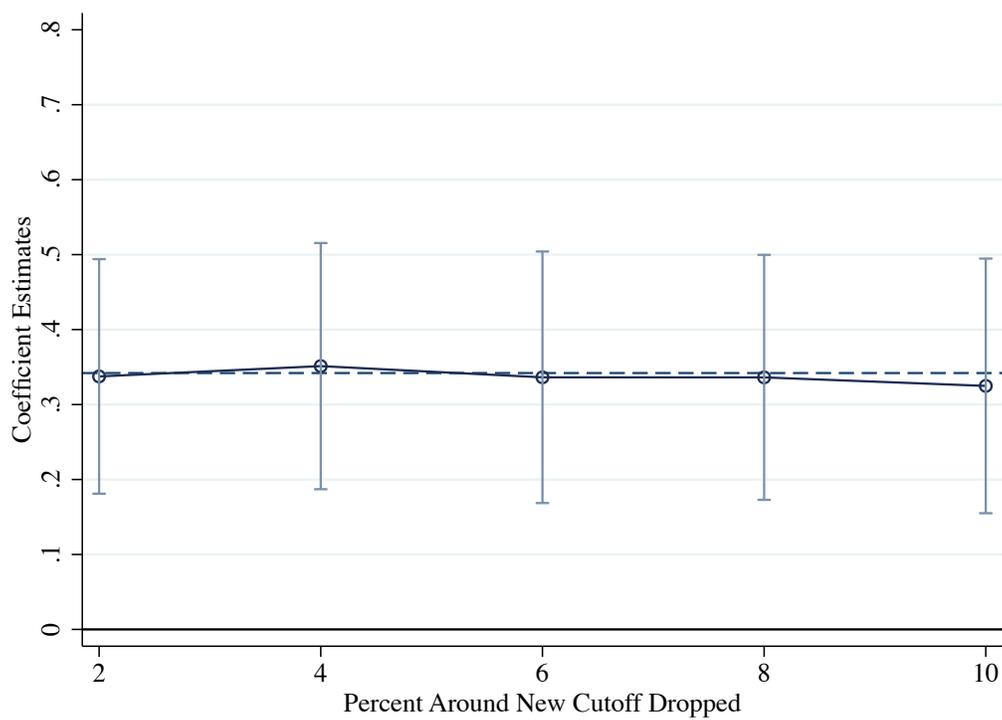
Notes: The dark solid line in this figure indicates the coefficients on  $Treated \times Time$  for firms' investment, defined as  $\log(\text{expenditures on physical capital assets})$ , in equation (6). The dashed lines indicate 95% confidence intervals for these coefficient estimates. The solid vertical line indicates the reform year. The red dashed line indicates the coefficients in equation (6) with basic controls and the orange dashed line indicates those with both basic and additional controls.

Figure D.2: Placebo Tests using Prior Year (2007) as the Reform Date



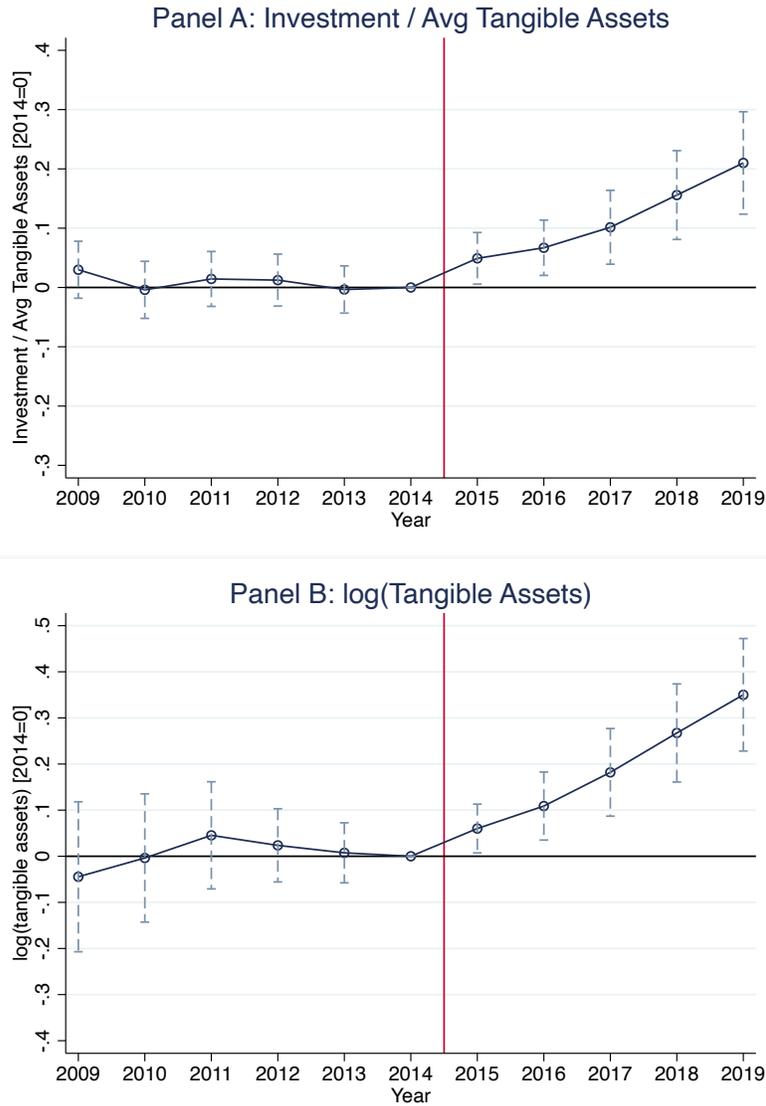
Notes: Panel A of this figure shows the difference-in-differences coefficient estimates on investment, as in equation (6), using 2007 as the reform year (instead of 2014). The dashed lines indicate 95% confidence intervals for these coefficient estimates. The solid vertical line indicates the (placebo) reform year. Panel B of this figure shows the coefficient estimates using 2009 as the reform year.

Figure D.3: Dropping Firms Right Around the New Cutoff



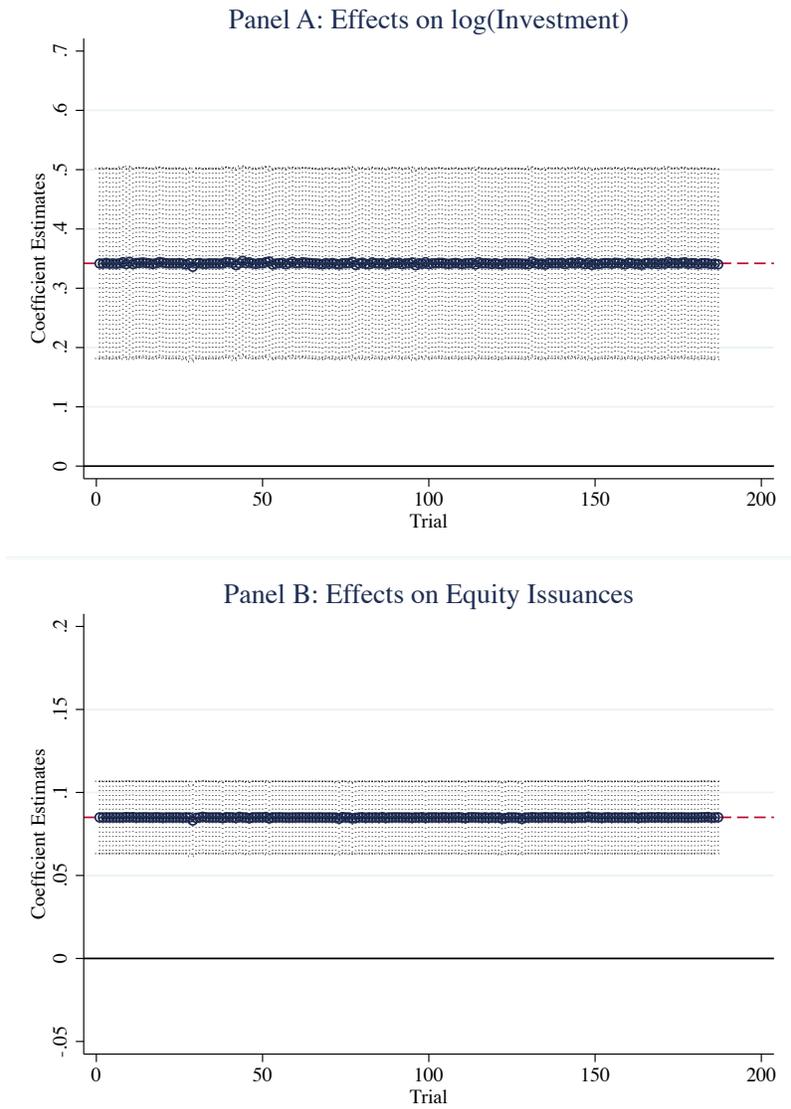
*Notes:* This figure shows the difference-in-differences coefficients on investment across different specifications, where I incrementally drop firms around the new cutoff in the range between two to ten percent (as discussed in Appendix D.11). The dashed horizontal line indicates the main estimate. The outcome variable is investment, as defined by  $\log(\text{expenditures on physical capital assets})$ . The solid vertical lines indicate the 95% confidence intervals for those coefficient estimates.

Figure D.4: Tax Effects on Investment Rate and Tangible Assets



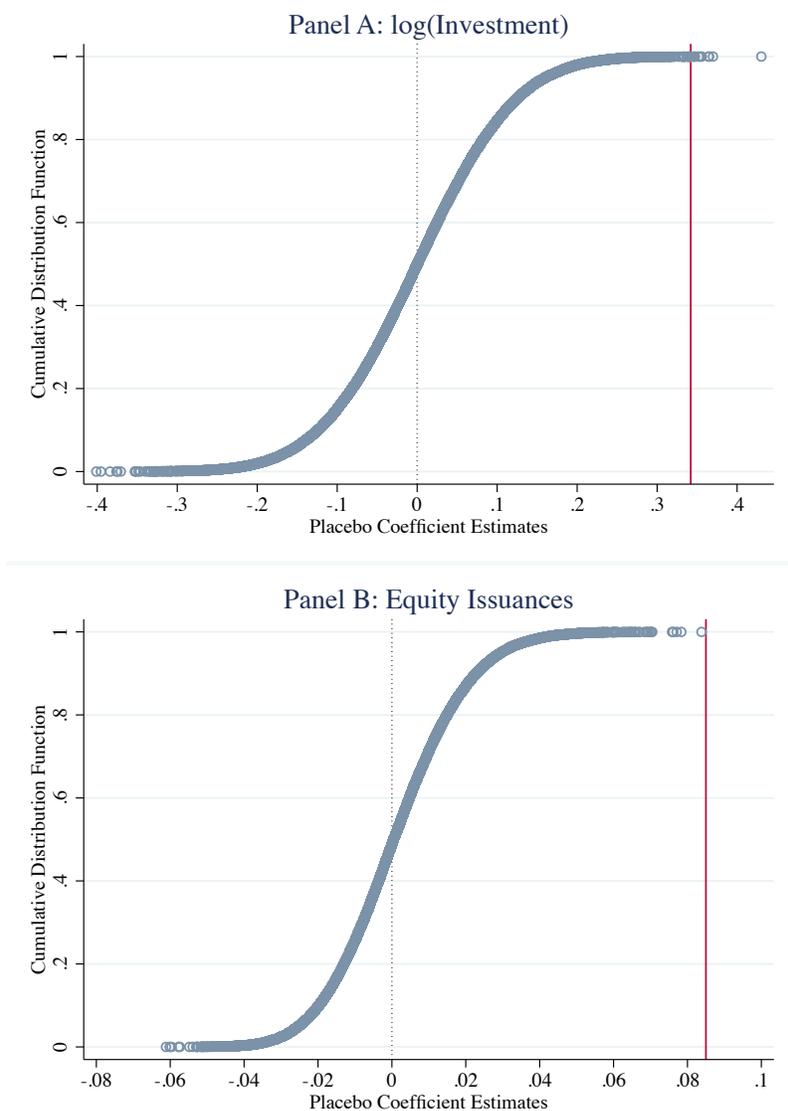
Notes: Panel A of this figure indicates the coefficients on  $Treated \times Time$ , as in equation (6), for firms' investment, defined as expenditures on physical capital assets scaled by the pre-reform average of tangible assets. The dashed lines indicate 95% confidence intervals for these coefficient estimates. Panel B of this figure indicates the coefficients on  $Treated \times Time$ , as in equation (6), for firms' capital stock, defined as  $\log(\text{tangible assets})$ .

Figure D.5: Jackknife Coefficient Estimates on Investment and Equity Issuances



*Notes:* Panel A of this figure shows the jackknife coefficients for  $\log(\text{investment})$ , where each coefficient is estimated from the difference-in-differences model, as in equation (7), while leaving out one treated firm at a time (repeated 186 times). The red horizontal line indicates the main estimate. Panel B of this figure shows the jackknife coefficient estimates for equity issuances.

Figure D.6: Block Permutation Tests on Investment and Equity Issuances



*Notes:* Panel A plots the empirical distributions of placebo effects for  $\log(\text{investment})$ . Each cumulative distribution function is constructed by regressing the outcome variable on 50,000 randomly assigned treated firms and controls as explained in Appendix D.14. The cumulative distribution function appears smooth (without parametric smoothing) because of the large number of points used to construct it. The vertical lines indicate the main estimate. Panel B plots the empirical distributions of placebo effects for equity issuances. In Panel A, 11 out of the 50,000 placebo coefficients are larger than the main coefficient estimate (with p-value close to zero). In Panel B, no placebo coefficient is larger than the main coefficient estimate (with p-value of zero).

## **E Other Outcomes**

In Appendix E, I provide a set of estimates of the tax effects on other outcomes: (1) average number of employees, (2) total revenue, (3) capital structure, (4) return on assets, and (5) expenditures on R&D.

Column (1) of Table E shows the effects of reducing capital gains tax rates on the average number of employees. The coefficient estimate is 0.07, implying that affected firms increased employees by 7 log points on average after the reform, compared to unaffected firms, based on the sample of publicly listed firms. Note that the elasticity of labor with respect to the net of tax rate, 0.42, is smaller but in line with the capital stock elasticity of 1 with respect to the net of tax rate.

Column (2) of Table E shows the effects of reducing capital gains tax rates on firms' total revenue. The coefficient estimate is 0.315, implying that affected firms increased revenues by 32 log points on average after the reform, compared to unaffected firms, based on the sample of publicly listed firms. Overall, the increase in total revenue is consistent with the results that affected firms increased investment and the average number of employees.

Column (3) shows that the effects of lowering capital gains tax rates on firms' debts are both economically and statistically significant. Column (4) shows that the affected firms decreased debt to equity ratio, implying that the book value of total equity relative to total debts increased for these firms. Column (5) shows that the effects of lower capital gains taxes on firms' return on assets are positive. Finally, Column (6) shows that lowering capital gains tax rates increased firms' expenditures on research and development by 1.8 cents per dollar of revenue. Therefore, most of these other outcomes were affected in a way that was consistent with the increases in investment and equity issuances of treated firms.

Table E: Results on Other Corporate Outcomes (Publicly Listed Firms)

	Employment and output		Capital Structure		Profits	Other Investment
	(1)	(2)	(3)	(4)	(5)	(6)
	ln(Employee)	ln(Revenue)	Debts	Debt-Equity	Return on Assets	RnD Expenditures
Treated x Post	0.072 (0.040)	0.315 (0.043)	0.180 (0.051)	-0.202 (0.058)	0.117 (0.067)	0.018 (0.003)
Time and Firm FE	Yes	Yes	Yes	Yes	Yes	Yes
Pre-reform Treated Mean	5.163	17.579	16.820	1.142	0.453	0.015
Implied Elasticity wrt (1-tau)	0.42	1.84	1.05	-1.03	1.51	7.13
R-squared	0.79	0.85	0.86	0.70	0.58	0.71
Observations (firm-years)	7056	7125	7125	7125	7125	7123
Clusters (Treated Firms)	187	187	187	187	187	187
Cluster (Control Firms)	521	521	521	521	521	521

*Notes:* This table reports the tax effects on other corporate outcomes based on the difference-in-differences estimation. The dummy for  $Treated_i$  equals 1 if a firm  $i$  had a tax reduction. The dummy for  $post_t$  equals 1 if the time period is after the end of the reform year (2014). Employee is defined as the average number of workers employed over the total operating period in a given year. Revenue is defined as the total revenue. Debts are defined as the log of the book value of total liabilities. Debt to Equity ratio is the book value of total liabilities scaled by the book value of total equity (total assets minus total liabilities). Return on assets is defined as current profits scaled by lagged tangible assets. R&D Expenditures are firms' expenses on research and development activities (i.e., hiring researchers and buying lab equipment), scaled by total revenue. Each time period is a year, and the sample period is from 2009 to 2019. The sample is restricted to publicly listed companies. All specifications include time and firm fixed effects (fixed effects). The standard errors are clustered at the firm level and are reported in parentheses.

## F External Validity

In Appendix F, I provide a set of descriptive statistics to show that treated firms in my analysis sample are comparable to the general firms in the Korean economy. Table F.1 provides descriptive statistics on listed and private companies in Korea during the sample period. As Column (1) shows, the average firm in the overall sample that includes small firms below the old thresholds is smaller, but comparable to the average treated firm in my analysis sample (see Table 1). Therefore, the fact that the affected firms are smaller than the unaffected firms in my sample does not mean that they are small compared to the average (representative) firm in Korea.

Additionally, I use firm financial data from the Amadeus Database (BvD 2019) on 18 Organization for Economic Co-operating and Development (OECD) countries in Europe to examine their capital structure, such as cash and leverage ratio, and to check how comparable these firms are to the Korean firms in terms of their cash constraints. The thought experiment is that if firms in the other countries had the same capital gains tax system and experienced the same reform, then we could extrapolate how much their investment response would have been, based on their characteristics related to measures of cash constraints.

Table F.2 describes summary statistics for firms during a similar sample period (from 2010 to 2018) for each country. I focus on firms operating under manufacturing, construction, transportation, warehousing and information services sectors (similar to firms in my main analysis sample). For firms of similar sizes, in terms of the number of employees and revenue, which would have been treated firms had they been Korean firms around this time, the cash-constraint characteristics based on firm age, leverage ratio, and cash equivalent assets are similar between Korea and countries like Denmark, France, Finland, Greece, and Poland (see Figure F). Overall, listed firms (of similar sizes and operating under similar industries) in Finland and Poland are most comparable to listed firms in Korea, based on characteristics related to cash-constraints during a similar sample period.

Table F.1: Descriptive Statistics for Listed and Private Companies in Korea

	Overall Sample
	(1) Listed and Private
Total Revenue (in millions)	134.9 (80.30)
Labor (Average Employee)	266.6 (192)
Total Asset (in millions)	164.1 (104.7)
Total Capital (in millions)	95.55 (61.49)
CAPEX (in millions)	5.656 (2.109)
CAPEX / lagged PPE	0.194 (0.104)
Firm Age	25.59 (21)
Leverage Ratio	0.300 (0.279)
Cash (Cash Asset / Total Asset)	0.0860 (0.0555)
Observations	13944

*Notes:* Sample years include 2009 – 2019. The medians are in parentheses. Labor is the average number of employees used in a given year. CAPEX is expenditures on physical capital assets, such as plant, property, and equipment (PPE). Leverage ratio is defined as total debts scaled by total assets. The sample includes treated firms, control firms, as well as small firms below the old thresholds.

Table F.2: Summary Statistics (OECD Countries)

## Panel A: Countries AT – GR

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
	AT	BE	DE	DK	ES	FI	FR	GB	GR
Total Revenue	99.10 (104.6)	105.8 (110.5)	94.95 (100.3)	106.8 (109.7)	92.98 (102.0)	93.29 (101.4)	94.03 (100.3)	88.51 (92.10)	79.77 (77.50)
Number of Employees	368.1 (350)	303.7 (310.5)	397.6 (370)	353.2 (329.5)	386.4 (350)	385.2 (360)	381.4 (363)	441.8 (382)	475.1 (400)
Total Assets	78.02 (61.20)	97.19 (66.62)	65.40 (54.56)	85.17 (61.00)	97.84 (74.92)	73.81 (54.83)	70.43 (56.61)	76.58 (54.87)	143.6 (95.64)
Firm Age	35.04 (26)	34.19 (29)	43.37 (30)	30.54 (26)	28.94 (26)	27.38 (21)	30.18 (27)	32.22 (25)	32.92 (29)
Leverage Ratio	0.145 (0.128)	0.274 (0.242)	0.152 (0.133)	0.202 (0.143)	0.302 (0.277)	0.165 (0.139)	0.302 (0.279)	0.217 (0.196)	0.236 (0.211)
Cash / Total Assets	0.0732 (0.0285)	0.118 (0.0535)	0.0978 (0.0488)	0.0664 (0.0265)	0.0498 (0.0235)	0.0821 (0.0460)	0.0745 (0.0288)	0.110 (0.0637)	0.0785 (0.0444)
Observations	1326	2176	9351	678	5215	1087	6330	12084	770

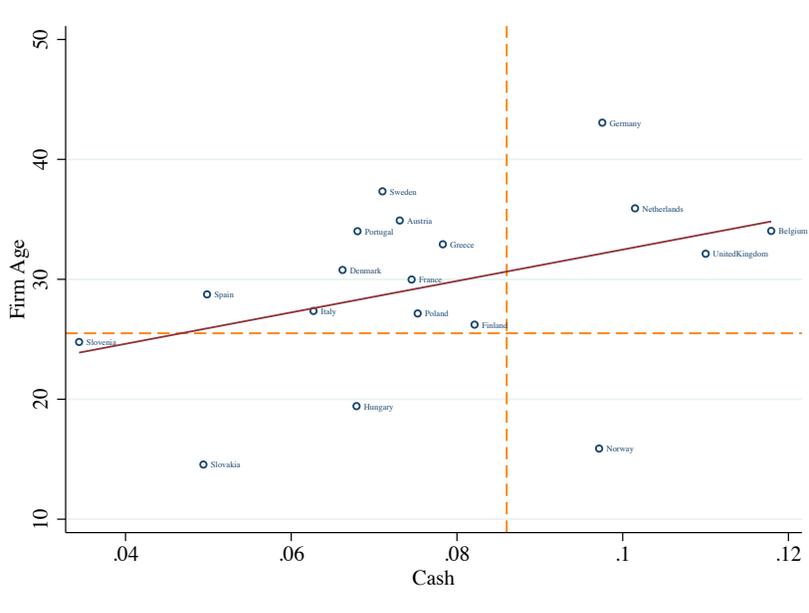
## Panel B: Countries HU – SK

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
	HU	IT	NL	NO	PL	PT	SE	SI	SK
Total Revenue	57.42 (46.45)	95.87 (105.7)	106.4 (112.1)	94.27 (106.3)	58.35 (49.30)	72.17 (64.62)	105.9 (110.9)	78.80 (74.55)	79.14 (84.60)
Number of Employees	565.4 (457)	346.7 (332)	322.5 (305)	350.2 (320)	533.9 (449)	457.6 (411)	324.0 (325)	499.0 (423)	714.9 (750)
Total Assets	45.75 (30.70)	104.1 (93.05)	83.52 (59.52)	86.93 (48.34)	47.62 (35.12)	76.05 (54.64)	72.91 (58.15)	76.07 (62.94)	59.45 (49.82)
Firm Age	19.48 (19)	27.42 (26)	36.32 (27)	15.88 (18)	27.17 (19)	34.02 (29)	37.72 (29)	24.79 (23)	14.55 (15)
Leverage Ratio	0.124 (0.0921)	0.273 (0.234)	0.397 (0.365)	0.252 (0.219)	0.248 (0.219)	0.242 (0.207)	0.195 (0.153)	0.216 (0.206)	0.224 (0.193)
Cash / Total Assets	0.0668 (0.0313)	0.0627 (0.0320)	0.101 (0.0442)	0.0975 (0.0405)	0.0753 (0.0369)	0.0680 (0.0239)	0.0708 (0.0239)	0.0344 (0.0114)	0.0494 (0.0199)
Observations	2795	8830	1573	511	5223	2179	1504	592	1045

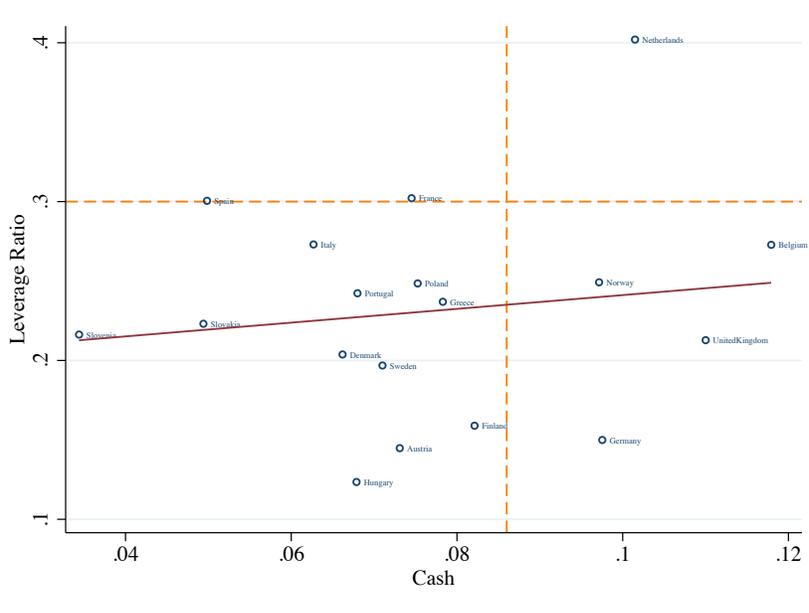
*Notes:* Sample years include 2010-2018. The medians are in parentheses. The sample is restricted to comparable firms used in my main analysis (see Appendix F). Leverage ratio is defined as current liabilities divided by total assets. Cash is defined as cash equivalent assets scaled by total assets. The 18 OECD countries include: Austria (AT), Belgium (BE), Denmark (DK), Finland (FI), France (FR), Germany (DE), Greece (GR), Hungary (HU), Italy (IT), the Netherlands (NL), Norway (NO), Poland (PL), Portugal (PT), Slovakia (SK), Slovenia (SI), Spain (ES), Sweden (SE), and the United Kingdom (GB).

Figure F: Cash Constraints (OECD countries)

Panel A: Firm Age vs. Cash



Panel B: Leverage vs. Cash



Notes: Panel A of this figure shows the relationship between firms' age and cash (cash equivalent assets scaled by total assets) across 18 OECD countries in Europe. Panel B of this figure shows the relationship between firms' leverage (current liabilities scaled by total assets) and cash across 18 OECD countries in Europe. The sample restriction is described in Appendix F. The orange dashed lines indicate the average firm age, leverage ratio, and cash for the comparable sample in Korea.