

The **Fiscal Channel** of **Quantitative Easing**¹

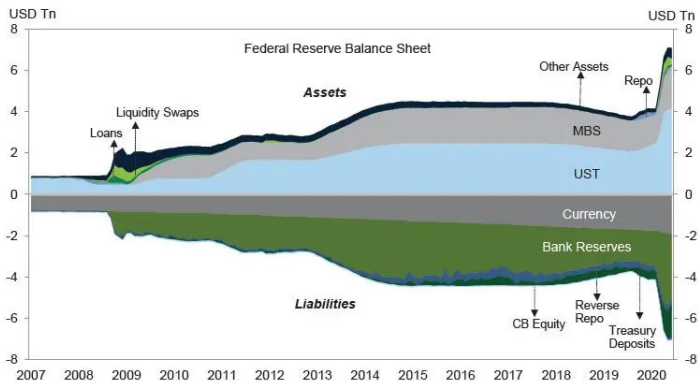
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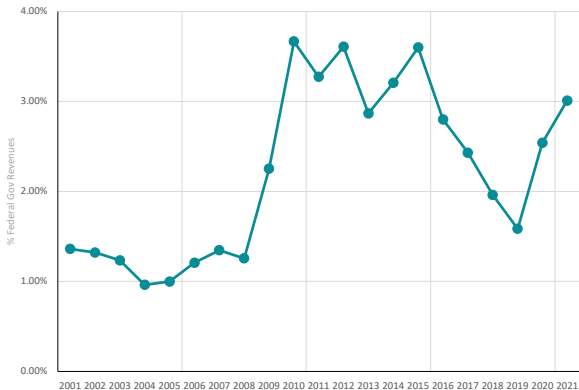
¹DISCLAIMER: The views expressed here don't represent, in any way, those of the Bank of England, PRA, or any of its' committees.

What is QE?

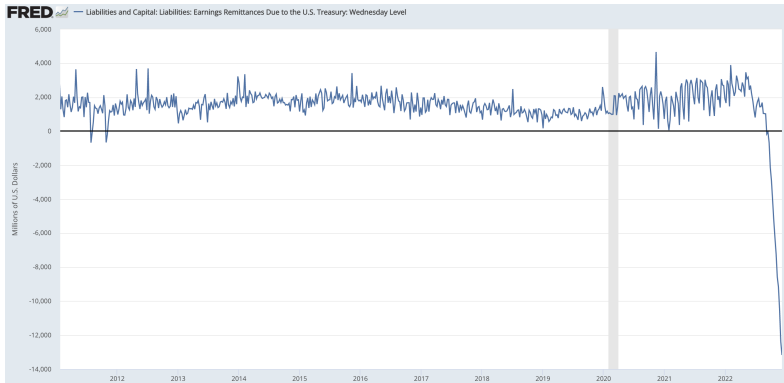
- * Large scale **asset purchases** financed by **interest-paying reserves**.
- * Goal: \downarrow long term interest rates \Rightarrow \uparrow (inflation, output).
- * Massive expansion CB's **balance sheet**.



QE affects the Government's budget via CB's transfers



QE can generate volatile remittances to the Government



This paper

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We study an economy where a government without commitment strategically decides what to do with the profits/losses of a large CB balance sheet, where:

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The size of the CB balance sheet performs risk-shifting from private to government expenditures.

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- b) T adjustments \Rightarrow unchanged Deficits.
- c) Income distribution is not altered.

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Key piece of QE's **Irrelevance theorems**.

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A rational Government would embark on **real resource reallocation**.

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 - + Green corporate bonds programs (BoE, ECB).
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 - + Green QE; People's QE.
2. **New uses of QE** aimed explicitly at reallocating resources
 - + Green corporate bonds programs (BoE, ECB).
 - + Transmission Policy Instrument (ECB).
3. Evaluate fiscal effects of **raising interest** rates/ QT.

1.- QE with costly T and productive G

2.- QE with limited participation

The tool

The smallest possible model:

- * A real and stochastic endowment economy.
- * A representative investor.
- * Rational Expectations.
- * Incomplete markets: a risky asset $\{S, P, D\}$; a safe asset $\{B, 1/R, 1\}$.
- * 2 periods $t = 0, 1$.
- * Economic policy: $\{G, T, B, R, Q\}$.
- * Tax cost function $H : T \rightarrow \mathbb{R}$, with $1 > H' > 0$ (Bohn, 1992).
- * Welfare: $U = \mathbb{E}_0\{u(C_0) + \delta[yu(C_1) + (1 - y)v(G_1)]\}$.

Equilibrium and Economic Policy

A **Competitive Equilibrium** is an asset price P , allocations $\{C_0, C_1, S, B^j\}$ and policies $\{G_0, G_1, T_0, T_1, B, R, QE\}$ that satisfy:

1. Investor's Euler Equations (2).
2. Investor's budget constraints (2).
3. Consolidated gov budget constraints (2).
4. Assets market clearing (2).

► Equations

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► Equations

* 12 endogenous variables; 8 equations.



Economic policy needs to specify
4 variables out of $\{G_0, G_1, T_0, T_1, B, R, QE\}$.

* **Quantitative Easing**: $\{QE, B\} = \{Q, QPR\}$.

Unchanged fiscal policy

- * **Institutional** framework: fiscal **support**; **passive** fiscal policy.
- * Intertemporal Gov Budget Constraint:

$$\underbrace{Q \left(P - \frac{D_1}{R} \right)}_{\text{QE losses}} = \underbrace{T_0 + \frac{T_1}{R}}_{\mathcal{T}} - \underbrace{G_0 - \frac{G_1}{R}}_{\mathcal{G}} \quad (1)$$

Primary Surplus \mathcal{S}

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Primary Surplus \mathcal{S}

- * Common assumption: lump-sum T ; exogenous G .

$$\mathcal{S}(Q, \cdot) = \mathcal{T}(Q, \cdot) \quad (2)$$

- * WLOG suppose $\{G_0, G_1, T_0, \mathbf{T}_1\} = \{0, 0, 0, -\underbrace{Q(D_1 - PR)}_{\text{QE gains}}\}$

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Is it the **best possible reaction**?

Exogenous G is not optimal

- * Let $\{T_0, T_1, G_0, G_1\} = \{0, T, 0, G\}$... How should a **government** set (T, G) ?

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$$\max_{\{T, G\}} U = [yu(C_1) + (1 - y)v(G)] \quad (3)$$

$$\text{s.t. } C_1 = (1 - Q)D_1 + QRP - T - H(T)$$

$$G = Q(D_1 - RP) + T$$

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- * **Optimality** condition:

$$\underbrace{y[u'(D_1 - X - T - H)(1 + H'(T))]}_{\text{Tax Mg cost}} = \underbrace{(1 - y)[v'(T + X)]}_{\text{Tax Mg gain}} \quad (4)$$

with $X = Q(D_1 - RP)$ being **QE gains** (CB transfers).

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$$G^* = g(Q)$$

with $g'(Q) > 0$ if $X > 0$



X has an income effect as it lower the tax distortions.

Does it matter?

QE becomes **effective**
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- * Stochastic Discount Factor

$$\mathbb{E}_0 \left[\delta y \frac{u'(C_1)}{u'(C_0)} \right] = \mathbb{E}_0 \left[\delta y \frac{u'[D_1 - H(T) - g(Q)]}{u'(D_0)} \right] \quad (5)$$

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- * Stochastic Discount Factor

$$\mathbb{E}_0 \left[\delta \gamma \frac{u'(C_1)}{u'(C_0)} \right] = \mathbb{E}_0 \left[\delta \gamma \frac{u'[D_1 - H(T) - g(Q)]}{u'(D_0)} \right] \quad (5)$$

Cases:

1. $H' = 0$ or $\gamma = 1 \Rightarrow$ Irrelevance.
2. $H' > 0$ and $\gamma < 1 \Rightarrow$ **Relevance**.

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Higher Q implies larger consumption volatility



General Asset Price Inflation

Asset demand inelasticity makes QE relevant

$$g'(Q) = 0 \quad \Rightarrow \quad \frac{\partial C_0^*}{\partial Q} = 0; \quad \frac{\partial S^*}{\partial Q} = -1$$

$$g'(Q) > 0 \quad \Rightarrow \quad \frac{\partial C_0^*}{\partial Q} < 0; \quad 0 > \frac{\partial S^*}{\partial Q} > -1$$

▶ Some evidence

▶ Closed form

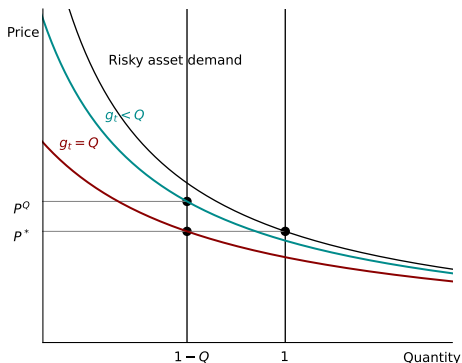
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1.- QE with costly T and productive G

2.- QE with limited participation

Redistribution via QE

- * 2 agents: investor & hand-to-mouth worker.
- * Quantitative Easing: $\{QE, B\} = \{Q, QPR\}$
- * Fiscal Policy: $\{T_0, T_1, G_0, G_1\} = \{0, QPR, 0, \mathbf{QD}_1\}$.
- * Period 1 budget constraints:

$$\text{Investor: } C_1 + T_1 = SD_1 + B \Rightarrow C_1 = D_1 - \mathbf{QD}_1 \quad (6)$$

$$\text{Worker: } C_1^w = W + G_1 \Rightarrow C_1^w = W_1 + \mathbf{QD}_1 \quad (7)$$

- * Asset price:

$$P^Q = \mathbb{E}_0 \left[\delta \frac{u'((1-Q)D_1)}{u'(D_0)} D_1 \right] \quad (8)$$

Redistribution via τ

- * Quantitative Easing: $\{QE, B\} = \{0, 0\}$
- * Fiscal Policy: $\{T_0, T_1, G_0, G_1\} = \{0, \tau D_1, 0, \tau D_1\}$.
- * Period 1 budget constraints:

$$\text{Investor: } C_1 + \tau D_1 = S D_1 + B \Rightarrow C_1 = D_1 - \tau D_1 \quad (9)$$

$$\text{Worker: } C_1^W = W + G_1 \Rightarrow C_1^W = W_1 + \tau D_1 \quad (10)$$

- * Asset price

$$P^\tau = \mathbb{E}_0 \left[\delta \frac{u'((1-\tau)D_1)}{u'(D_0)} (1-\tau)D_1 \right] \quad (11)$$

- * Relative asset price policy-wise:

$$\frac{P^\tau}{P^Q} = (1-\tau) \frac{\mathbb{E}_0 \left[\frac{u'((1-\tau)D_1)}{u'(D_0)} D_1 \right]}{\mathbb{E}_0 \left[\frac{u'((1-Q)D_1)}{u'(D_0)} D_1 \right]} \Rightarrow \frac{P^\tau}{P^Q} = 1 - \tau \text{ for } \tau = Q$$

↓

QE: **Redistribution** with **higher** to asset prices.

What would the optimal redistribution be?

- * Fiscal authority problem:

$$\max_{\{T, G, G^W\}} \omega U^I + (1 - \omega) U^W \quad (12)$$

s.t. Competitive Equilibrium, given asset prices

with

$$U^I = \mathbb{E}_0 \left\{ u(C_0) + \delta [y u(C_1) + (1 - y)v(G)] \right\}$$

$$U^W = \mathbb{E}_0 \left\{ u(C_0^W) + \delta [y u(C_1^W) + (1 - y)v(G^W)] \right\}$$

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- * **Optimality** conditions:

$$\underbrace{y \mathbb{E}_0 [u'(D_1 - X - T - H)(1 + H'(T))]}_{\text{Tax Mg cost}} = \underbrace{(1 - y) \mathbb{E}_0 [v'(G)]}_{\text{Tax Mg gain}} \quad (13)$$

$$\omega \mathbb{E}_0 [v'(G)] = (1 - \omega) \mathbb{E}_0 [v'(G^W)] \quad (14)$$

An example

- * Optimal taxes (from investor):

$$T^* = aD_1 + (b - 1)X + yG^W \quad (15)$$

- * Optimal investor preferred-G:

$$G^* = \bar{\omega}(aD_1 + bX) \quad (16)$$

- * Optimal worker preferred-G:

$$G^{W*} = (\overline{1 - \omega})(aD_1 + bX) \quad (17)$$

with

$$\bar{x} = \frac{x}{\omega + (1 - y)(1 - \omega)}$$

- * Equivalent to a tax on dividends...

$$\tau^* = \frac{(\overline{1 - \omega})bX}{D_1} \quad (18)$$

- * ... except asset prices are higher under QE

$$\frac{P^{\tau^*}}{P^Q} = 1 - \tau^* \quad (19)$$

Conclusions

1. Important effects of QE on the **fiscal space**.
2. How this additional fiscal space is managed is key to determine the overall QE effects.
3. Literature: "**unchanged** fiscal policy" but... **not optimal** in relevant environments.
4. With optimal fiscal reaction: **redistribute** real resources.

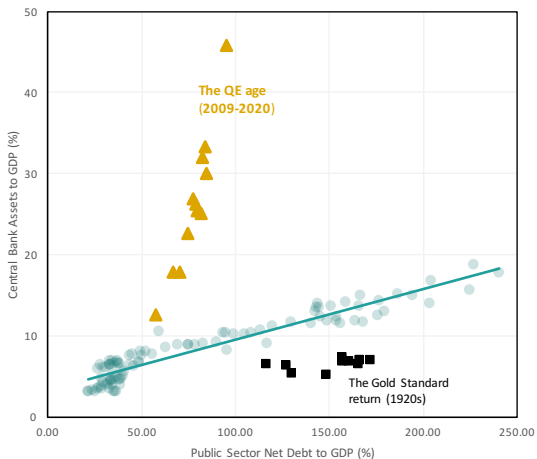


The **Fiscal Channel**.

5. Looking backward: how relevant was it?
6. Looking forward: **new uses** of QE exploiting it?

Additional Info

New Monetary Policy



QE influences the fiscal space decisively

Real government's budget constraint:

$$G_t + \sum_{m=1}^M B_{t-m,t} = \sum_{m=1}^M \frac{1 + \pi_{t+m}}{1 + i_{t+m}} B_{t+1,t+1+m} + T_t + X_t \quad (20)$$

QE influences the fiscal space decisively

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QE's Direct Effect:

$$G_t + \sum_{m=1}^M B_{t-m,t} = \sum_{m=1}^M \underbrace{\frac{1 + \pi_{t+m}}{\downarrow 1 + i_{t+m}}}_{\text{Interests}} B_{t+1,t+1+m} + T_t + \overbrace{\uparrow X_t}^{\text{CB's Remittances}} \quad (21)$$

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QE's Indirect Effect:

$$\underbrace{\downarrow G_t}_{\text{Spending}} + \underbrace{\downarrow \sum_{m=1}^M B_{t-m,t}}_{\text{debt real repayments}} = \sum_{m=1}^M \underbrace{\frac{\uparrow 1 + \pi_{t+m}}{1 + i_{t+m}}}_{\text{Inflation}} B_{t+1,t+1+m} + \underbrace{\uparrow T_t}_{\text{Taxes}} + X_t \quad (22)$$

Investor's program

$$\max_{\{C_0, C_1, S, B\}} U = \mathbb{E}_0\{u(C_0) + \delta[\gamma u(C_1) + (1 - \gamma)v(G)]\} \quad (23)$$

s.t.

$$C_0 + PS + \frac{B}{R} + T_0 + H(T_0) = (P + D_0)S_{-1}$$

$$C_1 + T_1 + H(T_1) = D_1S + B$$

▶ Back

Equilibrium

A **Competitive Equilibrium** is a vector of prices $\{P, R\}$, allocations $\{C_0, C_1, S, B^j\}$ and policies $\{G_0, G_1, T_0, T_1, B, Q\}$ such that:

1. Investor's Euler Equations are satisfied:

$$P = \mathbb{E}_0 \left[\delta y \frac{u'(C_1)}{u'(C_0)} D_1 \right] \quad (24)$$

$$\frac{1}{R} = \mathbb{E}_0 \left[\delta y \frac{u'(C_1)}{u'(C_0)} \right] \quad (25)$$

2. Investor's budget constraints:

$$C_0 + PS + \frac{B}{R} + T_0 + H(T_0) = (P + D_0)S_{-1} \quad (26)$$

$$C_1 + T_1 + H(T_1) = D_1 S + B \quad (27)$$

3. Consolidated gov budget constraints

$$G_0 + QP = \frac{B}{R} + T_0 \quad (28)$$

$$G_1 + B = T_1 + QD_1 \quad (29)$$

4. Assets market clearing:

$$S + Q = 1; \quad B^j = B \quad (30)$$

Exogenous G is not optimal: proof (I)

- * **Optimality** condition:

$$\underbrace{y\mathbb{E}_0[u'(D_1 - X - T - H(T))(1 + H'(T))]}_{\text{Tax Mg cost}} = \underbrace{(1 - \gamma)\mathbb{E}_0[v'(T + X)]}_{\text{Tax Mg gain}} \quad (31)$$

- * To simplify, assume H involves no uncertainty. Then, without QE (i.e. $X = 0$):

$$\frac{(1 - \gamma)}{y(1 + H'(T))} = \frac{\mathbb{E}_0[u'(D_1 - T - H(T))]}{\mathbb{E}_0[v'(T)]} \quad (32)$$

- * Now, consider $X > 0$. Call \bar{T} the new tax level. If all the adjustment goes through taxes, $\bar{T} = T - X$. That implies $\uparrow C_1$ since $C_1 = D_1 - X - (T - X) - H(T - X)$ and $H' > 0$.
- * $\uparrow C_1$ implies $\downarrow u'(\cdot)$ by the concavity of u . Then,

$$\frac{(1 - \gamma)}{y(1 + H'(T))} = \frac{\mathbb{E}_0[u'(D_1 - T - H(T - X))]}{\mathbb{E}_0[v'(T)]} < \frac{\mathbb{E}_0[u'(D_1 - T - H(T))]}{\mathbb{E}_0[v'(T)]} = \frac{(1 - \gamma)}{y(1 + H'(T))} \quad (33)$$

which is a contradiction. Hence, $\bar{T} = T - X$ cannot be optimal.

Exogenous G is not optimal: proof (II)

- * Consider now all the adjustment going through G . Then, $\bar{T} = T$. By the concavity of u and v

$$\frac{(1 - \gamma)}{\gamma(1 + H'(T))} = \frac{\mathbb{E}_0[u'(D_1 - T - H(T) - X)]}{\mathbb{E}_0[v'(T + X)]} > \frac{\mathbb{E}_0[u'(D_1 - T - H(T))]}{\mathbb{E}_0[v'(T)]} = \frac{(1 - \gamma)}{\gamma(1 + H'(T))} \quad (34)$$

which is another contradiction. Then, no tax adjustment cannot be optimal either.

- * Hence, the optimal T^* must lie somewhere in the middle, that is,

$$-1 < \frac{\partial T^*}{\partial X} < 0 \quad (35)$$

and then,

$$0 < \frac{\partial G^*}{\partial X} < 1 \quad (36)$$

since $\frac{\partial G^*}{\partial X} = 1 + \frac{\partial T^*}{\partial X}$. That completes the proof.

► Back

Exogenous G is not optimal: an example

- * No uncertainty.
- * $u(\cdot) = v(\cdot) = \ln(\cdot)$.
- * Tax adjustment cost $H(T) = \alpha T$.
- * Then,

$$\mathbf{G}^* = \mathbf{a}D_1 + \mathbf{b}X = \bar{g}(Q) \quad (37)$$

$$\text{with } \alpha = \frac{1-\gamma}{1+\alpha} > 0 \text{ and } b = 1 - \frac{1+\alpha\gamma}{1+\alpha} > 0.$$

- * Two tax policies:

$$T = \begin{cases} aD_1 - X & \text{if } \mathbf{unchanged} \text{ FP} \\ aD_1 + \underbrace{(b-1)}_{<1} X & \text{if } \mathbf{optimal} \text{ FP} \end{cases}$$



With costly taxes it is **optimal**
to digest X with a **T-G combination**.

Equilibrium taxes

Government:

$$G_0 + QP = \frac{B}{R} + T_0$$

$$0 + QP = QP + T_0 \Rightarrow T_0 = 0$$

$$G_1 + B = T_1 + QD_1$$

$$G(Q) + QPR = T_1 + QD_1 \Rightarrow T_1 = G(Q) + Q(RP - D_1)$$

Investor (taxes T_t^* that leave BC unchanged):

$$C_0 + PS + \frac{B}{R} + T_0 = (P + D_0)S_{-1}$$

$$C_0 + P(1 - Q) + QP + T_0 = (P + D_0) \Rightarrow T_0^* = 0$$

$$C_1 + T_1 = D_1S + B$$

$$C_1 + T_1 = D_1(1 - Q) + QPR \Rightarrow T_1^* = Q(PR - D_1)$$

Closed form solutions

- * A particular reaction function

$$G_t = G(Q, \cdot) = (Q - g)D_t$$

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$$P^* = \delta \mathbb{E}_0 \left[\frac{C_0 + xG_0}{C_1 + xG_1} D_1 \right] = \frac{\delta D_0}{1 - (1 - x)(Q - g)} \quad (38)$$

since $C_1 + xG_1 = D_1[1 - (1 - x)(Q - g)]$.

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- * Stock demand

$$S^* = \frac{1}{P(1+\delta)} \left(\delta D_0 + [\delta(1-Q) + x(g-Q) - g]P \right) \quad (39)$$

QE and precautionary savings (I)

- * QE pass-through to taxes is a random variable $g_t \sim \mathcal{N}(Q, q)$.
- * Expected full pass-through (irrelevance), but some fiscal risk.
- * Bond's Euler Equation

$$u'(P_0(1 - S_0 - Q) + D_0) = \delta R \mathbb{E}_0[u'(D_1(S_0 + g_1))] \quad (40)$$

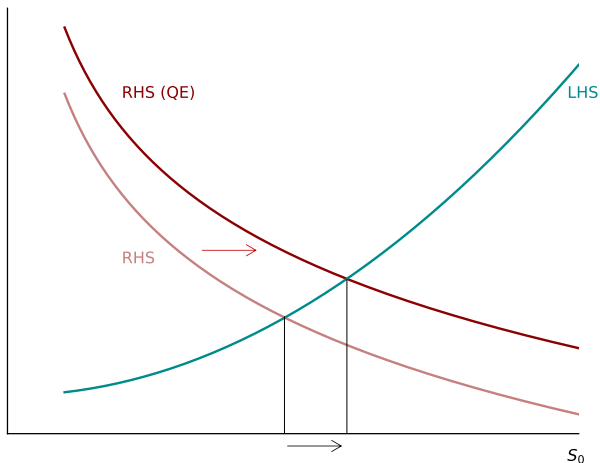
- * With convex marginal utility

$$\mathbb{E}_0[u'(D_1(S_0 + g_1))] > \underbrace{\mathbb{E}_0[u'(D_1(S_0 + \mathbb{E}_0(g_1)))]}_{\text{With QE}} = \underbrace{\mathbb{E}_0[u'(D_1 S_0)]}_{\text{Without QE}} \quad (41)$$

- * Marginal benefits of savings go up for precautionary motives:

$$\text{QE: } \uparrow \mathbb{E}_0[u'(D_1(S_0 + g_1))] \Rightarrow \uparrow S_0$$

QE and precautionary savings (II)



Euler Equations and asset pricing

- * 2 readings of the Euler Equation
 1. Consumption theory: given interest rates \Rightarrow use EE to determine $\{C_t, C_{t+1}\}$
 2. Asset pricing: given a consumption path \Rightarrow use EE to determine P_t .
- * Most QE literature, goes via 1. E.g. Harrison, 2017:

Long rate equation

$$\mathbb{E}_t R_{L,t+1}^1 = \hat{R}_t - \tau_t$$

Consumption Euler Equation

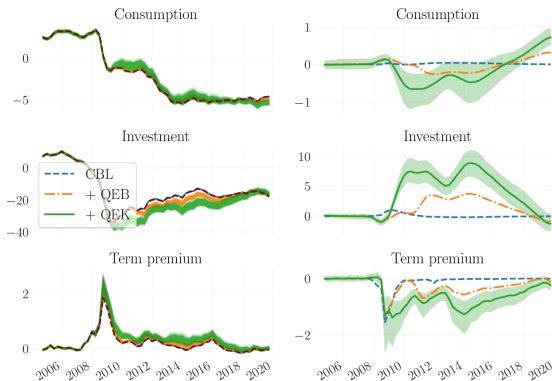
$$\hat{c}_t = \mathbb{E}_t \hat{c}_{t+1} - \sigma \left[\frac{1}{1+\delta} \hat{R}_t + \frac{\delta}{1+\delta} \mathbb{E}_t R_{L,t+1}^1 - \mathbb{E}_t \pi_{t+1} \right] \quad (42)$$

- * QE: $\uparrow \tau_t \Rightarrow \downarrow \mathbb{E}_t R_{L,t+1}^1 \Rightarrow \uparrow \hat{c}_t$
- * We take the Asset pricing reading of EEs.
- * Question: $\tau_t = 0 \Rightarrow \mathbb{E}_t R_{L,t+1}^1 = \hat{R}_t$. However, without log-lin

$$\mathbb{E}_t R_{L,t+1}^1 = R_t - \frac{\text{Cov}_t[u'(C_{t+1}), R_{L,t+1}^1]}{\mathbb{E}_t[u'(C_{t+1})]}$$

QE effects on consumption

* Boehl et al., 2021: \downarrow aggregate consumption = 0.7%.



▶ Back intro

▶ Back

2 agents economy

- * Investor's problem:

$$\max_{\{C_0, C_1, S_0\}} \mathbb{E}_0[\log(C_0) + \delta \log(C_1)] \quad (43)$$

s.t.

$$C_0 + P_0 S_0 = (P_0 + D_0) S_{-1} \quad (44)$$

$$C_1 = (1 - \tau) D_1 S_0 \quad (45)$$

- * Worker's problem

$$\max_{\{C_0^w, C_1^w\}} \mathbb{E}_0[\log(C_0^w) + \delta \log(C_1^w)] \quad (46)$$

s.t.

$$C_0^w = W_0 \quad (47)$$

$$C_1^w = W_1 + M \quad (48)$$

- * Government: $M = \tau D_1$

- * Market clearing: $C_t + C_t^w = D_t + W_t; S_t = S_{-1} = 1.$